# Leveraging Factored Action Spaces for Efficient Offline Reinforcement Learning in Healthcare 

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#### Abstract

Many reinforcement learning (RL) applications have combinatorial action spaces, where each action is a composition of sub-actions. A standard RL approach ignores this inherent factorization structure, resulting in a potential failure to make meaningful inferences about rarely observed sub-action combinations; this is particularly problematic for offline settings, where data may be limited. In this work, we propose a form of linear Q-function decomposition induced by factored action spaces. We study the theoretical properties of our approach, identifying scenarios where it is guaranteed to lead to zero bias when used to approximate the Q-function. Outside the regimes with theoretical guarantees, we show that our approach can still be useful because it leads to better sample efficiency without necessarily sacrificing policy optimality, allowing us to achieve a better bias-variance trade-off. Across several offline RL problems using simulators and real-world datasets motivated by healthcare problems, we demonstrate that incorporating factored action spaces into value-based RL can result in better-performing policies. Our approach can help an agent make more accurate inferences within under-explored regions of the state-action space when applying RL to observational datasets.


## 1. Introduction

In many real-world decision-making problems, the action space exhibits an inherent combinatorial structure. For example, in healthcare, an action may correspond to a combi-

[^0]

Figure 1. Illustration of Q-network architectures, which take the state $s$ as input and output $Q(s, a)$ for a selected action. In this example, the action space $\mathcal{A}$ consists of $D=3$ binary sub-action spaces $\{\square, \square\},\{\square, \square\}$ and $\{\square, \square\}$. (a) Learning with the combinatorial action space requires $2^{3}=8$ output heads (exponential in $D$ ), one for each combination of sub-actions. (b) Incorporating the linear Q decomposition for the factored action space requires $2 \times 3=6$ output heads (linear in $D$ ).
nation of drugs and treatments (Komorowski et al., 2018; Ernst et al., 2006; Prasad et al., 2017; Parbhoo et al., 2020). Past work applying reinforcement learning (RL) typically considers each combination a distinct action, resulting in an exponentially large action space (Figure 1a). This is inefficient as it fails to leverage the potential independence structure among the dimensions of the action space.
To improve learning efficiency, one may incorporate this factorization structure of the action space when designing the architecture of function approximators for RL (Figure 1b). Similar ideas have been used in past work, primarily to improve exploration (Tavakoli et al., 2018; 2021), or to handle multiple agents (Sunehag et al., 2018; Rashid et al., 2018; Zhou et al., 2019) or multiple rewards (Juozapaitis et al., 2019). However, the applicability of this approach has not been systematically studied when the MDP presents no additional structure, such as factorization of the state space.

In this work, we develop an approach for offline RL with factored action spaces by learning linearly decomposable Q-functions. First, we study the theoretical properties of
this approach, investigating the sufficient and necessary conditions for it to lead to an unbiased estimate of the Qfunction (i.e., zero approximation error). When the linear decomposition is biased, we note that our approach always leads to a reduction of variance, which in turn leads to an improvement in sample efficiency. Lastly, we show that when the sub-actions exhibit certain structures (e.g., when two sub-actions "reinforce" their independent effects), the linear approximation, though biased, can still correspond to the optimal policy. We test our approach in offline RL domains using a simulator (Oberst \& Sontag, 2019) and a real clinical dataset (Komorowski et al., 2018), ${ }^{1}$ where domain knowledge about the relationship among actions suggests our proposed factorization approach applies. Empirically, our approach outperforms a non-factored baseline when the sample size is limited, even when the theoretical assumptions (around the validity of a linear decomposition) are not satisfied perfectly. Qualitatively, in the real-data experiment, our approach learns policies that better capture the effect of less frequently observed treatment combinations.
Our work provides both theoretical insights and empirical evidence for RL practitioners to consider this simple linear decomposition approach. Compatible with any algorithm that has a Q-function component, we expect our approach will lead to the greatest gains for problems with combinatorial action spaces where data are limited in an offline setting, and when domain knowledge can be used to check the validity of theoretical assumptions.

## 2. Problem Setup

We consider Markov decision processes (MDPs) defined by a tuple $\mathcal{M}=\left(\mathcal{S}, \mathcal{A}, p, r, \mu_{0}, \gamma\right)$, where $\mathcal{S}$ and $\mathcal{A}$ are the state and action spaces, $p\left(s^{\prime} \mid s, a\right)$ and $r(s, a)$ are the transition and instantaneous reward functions, $\mu_{0}(s)$ is the initial state distribution, and $\gamma \in[0,1]$ is the discount factor. A probabilistic policy $\pi(a \mid s)$ specifies a mapping from each state to a probability distribution over actions. For a deterministic policy, $\pi(s)$ refers to the action with $\pi(a \mid s)=1$. The state-value function is defined as $V^{\pi}(s)=\mathbb{E}_{\pi} \mathbb{E}_{\mathcal{M}}\left[\sum_{t=1}^{\infty} \gamma^{t-1} r_{t} \mid s_{1}=s\right]$. The actionvalue function, $Q^{\pi}(s, a)$, is defined by further restricting the action taken from the starting state. The goal of RL is to find a policy $\pi^{*}=\arg \max _{\pi} \mathbb{E}_{s \sim \mu_{0}}\left[V^{\pi}(s)\right]$ (or an approximation) that has the maximum expected performance.

### 2.1. Factored Action Spaces

While the standard MDP definition abstracts away the underlying structure within the action space $\mathcal{A}$, in this paper, we explicitly express a factored action space as a Carte-

[^1]sian product of $D$ sub-action spaces, $\mathcal{A}=\bigotimes_{d=1}^{D} \mathcal{A}_{d}=$ $\mathcal{A}_{1} \times \cdots \times \mathcal{A}_{D}$. We use a vector symbol $\boldsymbol{a} \in \mathcal{A}$ to denote each action, which can also be written as a vector of subactions $\boldsymbol{a}=\left[a_{1}, \ldots, a_{D}\right]$, with each $a_{d} \in \mathcal{A}_{d}$. In general, a sub-action space can be discrete or continuous, and the cardinalities of discrete sub-action spaces are not required to be the same. For clarity of analysis and illustration, we primarily consider discrete sub-action spaces; extensions of the theory to continuous sub-action spaces are straightforward.

### 2.2. Linear Decomposition of $Q$ Function

The traditional factored MDP literature almost exclusively considers state space factorization (Koller \& Parr, 1999). In contrast, here we capitalize on action space factorization. Specifically, our approach considers a linear decomposition of the $Q$ function, as illustrated in Figure 1b:

$$
\begin{equation*}
Q^{\pi}(s, \boldsymbol{a})=\sum_{d=1}^{D} q_{d}\left(s, a_{d}\right) \tag{1}
\end{equation*}
$$

Each component $q_{d}\left(s, a_{d}\right)$ in the summation is allowed to condition on the full state space $s$ and only one sub-action $a_{d}$. While similar forms of decomposition have been used in past work, there are key differences in how the summation components are parameterized. In the multi-agent RL literature, each component $q_{d}\left(s_{d}, a_{d}\right)$ can only condition on the corresponding state space of the $d$-th agent (e.g., Sunehag et al., 2018; Rashid et al., 2018). The decomposition in Eqn. (1) also differs from a related form of decomposition considered by Juozapaitis et al. (2019) where each component $q_{d}(s, \boldsymbol{a})$ can condition on the full action $\boldsymbol{a}$. To the best of our knowledge, we are the first to consider this specific form of Q-function decomposition backed by both theoretical rigor and empirical evidence; in addition, we are the first to apply this idea to offline RL. We discuss other related work in Section 5.

## 3. Theoretical Analyses

In this section, we study the theoretical properties of the linear Q-function decomposition induced by factored action spaces. We first investigate the sufficient and necessary conditions for our approach to introduce no bias, and then analyze settings in which our approach can reduce variance without sacrificing policy performance even when the conditions are violated. Finally, we discuss how domain knowledge may be used to check the validity of these conditions, providing examples in healthcare.

### 3.1. Sufficient Conditions for Zero Bias

If we consider the total return of $D$ MDPs running in parallel, where each MDP is defined by their respective state space $\mathcal{S}_{d}$ and action space $\mathcal{A}_{d}$, then the desired linear decomposition holds for the MDP defined by the joint state space $\bigotimes_{d=1}^{D} \mathcal{S}_{d}$ and joint action space $\bigotimes_{d=1}^{D} \mathcal{A}_{d}$ (formally
discussed in Appendix B.1). However, this relies on an explicit, known state space factorization, limiting its applicability. We now present a generalization that forgoes the explicit factorization of the state space by making use of state abstractions. Intuitively, the MDP should have some implicit factorization, such that it is homomorphic to $D$ parallel MDPs. It is, however, not a requirement that this factorization is known, as long as it exists.
Theorem 1. Given an MDP defined by $\mathcal{S}, \mathcal{A}, p, r$ and $a$ policy $\pi: \mathcal{S} \rightarrow \Delta(\mathcal{A})$, where $\mathcal{A}=\bigotimes_{d=1}^{D} \mathcal{A}_{d}$ is a factored action space with $D$ sub-action spaces, if there exists $D$ unique corresponding state abstractions $\phi=\left[\phi_{1}, \cdots, \phi_{D}\right]$ where $\phi_{d}: \mathcal{S} \rightarrow \mathcal{Z}_{d}, z_{d}=\phi_{d}(s), z_{d}^{\prime}=\phi_{d}\left(s^{\prime}\right)$, such that for all $s, a, s^{\prime}$ the following holds:

$$
\begin{align*}
\sum_{\tilde{s} \in \boldsymbol{\phi}^{-1}\left(\boldsymbol{\phi}\left(s^{\prime}\right)\right)} p(\tilde{s} \mid s, \boldsymbol{a}) & =\prod_{d=1}^{D} p_{d}\left(z_{d}^{\prime} \mid z_{d}, a_{d}\right)  \tag{2}\\
r(s, \boldsymbol{a}) & =\sum_{d=1}^{D} r_{d}\left(z_{d}, a_{d}\right)  \tag{3}\\
\pi(\boldsymbol{a} \mid s) & =\prod_{d=1}^{D} \pi_{d}\left(a_{d} \mid z_{d}\right) \tag{4}
\end{align*}
$$

for some $p_{d}: \mathcal{Z}_{d} \times \mathcal{A}_{d} \rightarrow \Delta\left(\mathcal{Z}_{d}\right), r_{d}: \mathcal{Z}_{d} \times \mathcal{A}_{d} \rightarrow \mathbb{R}$, and $\pi_{d}: \mathcal{Z}_{d} \rightarrow \Delta\left(\mathcal{A}_{d}\right)$, then the $Q$-function of $\pi$ can be expressed as $Q^{\pi}(s, \boldsymbol{a})=\sum_{d=1}^{D} q_{d}\left(s, a_{d}\right)$.
In Appendix B.2, we present an induction-based proof of Theorem 1. Since every assumption is used in key steps of the proof, we conjecture that the sufficient conditions cannot be relaxed in general. Consequently, if the sufficient conditions are satisfied, then using Eqn. (1) to parameterize the Q-function leads to zero approximation error and results in an unbiased estimator. Note that this does not require knowledge of $\phi$. To highlight the significance of Theorem 1, we present the following example, in which the state space cannot be explicitly factored, yet the linear decomposition exists (additional examples probing the sufficient conditions can be found in Appendix C).
Example 1 (Two-dimensional chains with abstractions). The factored action space shown in Figure $2 \mathrm{a}, \mathcal{A}=\mathcal{A}_{\mathrm{x}} \times$ $\mathcal{A}_{\mathrm{y}}$, is the composition of two binary sub-action spaces: $\mathcal{A}_{\mathrm{x}}=\{\leftarrow, \rightarrow\}$ leading the agent to move left or right, and $\mathcal{A}_{\mathrm{y}}=\{\downarrow, \uparrow\}$ leading the agent to move down or up. Thus, $\mathcal{A}$ consists of four actions, where each action $\boldsymbol{a}=\left[a_{\mathrm{x}}, a_{\mathrm{y}}\right]$ leads the agent to move diagonally.

Consider the MDP shown in Figure 2b with action space $\mathcal{A}$. There are 5 different states, $\mathcal{S}=\left\{s_{0,0}, s_{0,1}, \tilde{s}_{0,1}, s_{1,0}, s_{1,1}\right\}$; we use subscripts to indicate the abstract state vector under $\phi=\left[\phi_{\mathrm{x}}, \phi_{\mathrm{y}}\right]$ (e.g., $s_{0,1}$ and $\tilde{s}_{0,1}$ are two different raw states but are identical under the abstraction, $\phi\left(s_{0,1}\right)=\phi\left(\tilde{s}_{0,1}\right)=$ $\left.\left[z_{0, ?}, z_{?, 1}\right]\right)$. There is no explicit state space factorization.

One can verify that Eqn. (2) and (3) are satisfied by comparing the raw transitions and rewards against the abstracted version (e.g., action $\nearrow$ from $s_{0,0}$ moves both $\rightarrow$ (under $\phi_{\mathrm{x}}$ ) and $\uparrow$ (under $\phi_{\mathrm{y}}$ ) to $s_{1,1}$ and receives the sum of the two rewards, $1+1=2$ ). For Eqn. (4) to hold, the policy must take the same action from $s_{0,1}$ and $\tilde{s}_{0,1}$. In Figure 2c, we show the linear decomposition of the Q-function for one such policy where Theorem 1 applies, under which the evolution of the MDP can be seen as two chain MDPs running in parallel (also in Figure 2b).
$\triangleleft$
(a)

(b)

(c)

| $\boldsymbol{a}=\left[a_{\mathrm{x}}, a_{\mathrm{y}}\right]$ | $q_{\mathrm{x}}\left(s_{0,0}, a_{\mathrm{x}}\right)+q_{\mathrm{y}}\left(s_{0,0}, a_{\mathrm{y}}\right)=Q^{\pi}\left(s_{0,0}, \boldsymbol{a}\right)$ |  |  |
| :---: | :---: | :---: | :---: |
| $\swarrow=[\leftarrow, \downarrow]$ | 0.9 | 0.9 | 1.8 |
| $\nwarrow=[\leftarrow, \uparrow]$ | 0.9 | 1 | 1.9 |
| $\searrow=[\rightarrow \downarrow]$ | 1 | 0.9 | 1.9 |
| $\nearrow=[\rightarrow, \uparrow]$ | 1 | 1 | 2 |

Figure 2. (a) The composition of sub-action spaces $\mathcal{A}_{\mathrm{x}}$ and $\mathcal{A}_{\mathrm{y}}$ results in $\mathcal{A}=\mathcal{A}_{\mathrm{x}} \times \mathcal{A}_{\mathrm{y}}$ depicted by outgoing arrows exiting the corners of each state (denoted by $\square$ ). The corner from which the action exits encodes the direction. (b) An MDP with 5 states and 4 actions of the factored action space $\mathcal{A}$. For example, action $\nearrow=[\rightarrow, \uparrow]$ from $s_{0,0}$ moves the agent both right $(\rightarrow)$ and up $(\uparrow)$, to $s_{1,1}$. Under abstractions $\phi=\left[\phi_{\mathrm{x}}, \phi_{\mathrm{y}}\right]$, this MDP can be mapped to two abstract MDPs (with action spaces $\mathcal{A}_{\mathrm{x}}$ and $\mathcal{A}_{\mathrm{y}}$, respectively). The abstract state spaces are $\mathcal{Z}_{\mathrm{x}}=\left\{z_{0, ?}, z_{1, ?}\right\}$ and $\mathcal{Z}_{\mathrm{y}}=\left\{z_{?, 0}, z_{?, 1}\right\}$, respectively, where $?$ indicates the coordinate ignored by the abstraction. $s_{1,1}$ is an absorbing state whose outgoing transition arrows are not shown. Taking action $\nwarrow=[\leftarrow, \uparrow]$ from $s_{0,0}$ leads to $s_{0,1}$ with probability $p$ and to $\tilde{s}_{0,1}$ with probability $(1-p)$ (denoted in green). Actions taken by a determinisitic policy $\pi$ are denoted by bold blue arrows. $\pi$ takes the same action $\searrow=[\rightarrow, \downarrow]$ from $s_{0,1}$ and $\tilde{s}_{0,1}$. Nonzero rewards are denoted in red. (c) Linear decomposition of $Q^{\pi}$ (with $\gamma=0.9$ ) for $s_{0,0}$ with respect to the factored action space. Similar decompositions for other states can be found (omitted for space).

### 3.2. Necessary Conditions for Zero Bias

In Appendix B.5, we derive a necessary condition for the linear parameterization to be unbiased. Unfortunately, the condition is not verifiable unless the exact MDP parame-
ters are known; this highlights the non-trivial nature of the problem. One may naturally question whether the sufficient conditions (which are arguably more verifiable in practice) must hold (i.e., are necessary) for the linear parameterization to be unbiased. Perhaps surprisingly, none of the conditions discussed in Theorem 1 are necessary. We state the following propositions and provide justifications through a set of counterexamples below and in Appendix C.
Proposition 2. There exist an MDP $\mathcal{M}$ and a policy $\pi$ for which $Q_{\mathcal{M}}^{\pi}$ decomposes as Eqn. (1) but the transition function $p$ of $\mathcal{M}$ does not satisfy Eqn. (2).
Proposition 3. There exist an MDP $\mathcal{M}$ and a policy $\pi$ for which $Q_{\mathcal{M}}^{\pi}$ decomposes as Eqn. (1) but the reward function r of $\mathcal{M}$ does not satisfy Eqn. (3).
Proposition 4. There exist an MDP $\mathcal{M}$ and a policy $\pi$ for which $Q_{\mathcal{M}}^{\pi}$ decomposes as Eqn. (1) but the policy $\pi$ does not satisfy Eqn. (4).
Example 2. In Figure 3, all conditions in Theorem 1 are violated, yet for each state, there exists a linear decomposition of Q-values (Appendix C).


Figure 3. This MDP is similar to Example 1 (except it does not have state $\tilde{s}_{0,1}$ ) and we consider the same abstractions $\phi=$ [ $\phi_{\mathrm{x}}, \phi_{\mathrm{y}}$ ]. The Q-function and decomposition are exactly the same as in the previous example. However, none of the conditions in Theorem 1 are satisfied. (a) The transition function does not satisfy Eqn. (2) because action $\nearrow=[\rightarrow, \uparrow]$ from $s_{0,1}$ does not move right $\left(\rightarrow\right.$ under $\phi_{\mathrm{x}}$ ) to $s_{1,1}$ and instead moves back to state $s_{0,1}$. (b) The reward function does not satisfy Eqn. (3) as the reward of $(1-\gamma)$ for action $\nearrow=[\rightarrow, \uparrow]$ from $s_{0,1}$ is not the sum of $+1(\rightarrow$ from $z_{0, ?}$ under $\phi_{\mathrm{x}}$ ) and 0 ( $\uparrow$ from $z_{?, 1}$ under $\phi_{\mathrm{y}}$ ). (c) The policy does not satisfy Eqn. (4) as it takes different sub-actions from $z_{0, ?}$ under $\phi_{\mathrm{x}}\left(\nwarrow\right.$ from $s_{0,0}$ specifies $\leftarrow$, whereas $\nearrow$ from $s_{0,1}$ specifies $\rightarrow$ ).

Therefore, while Theorem 1 imposes a rather stringent set of assumptions on the MDP structure (transitions, rewards) and the policy, violations of these conditions do not preclude the linear parameterization of the Q -function from being an unbiased estimator.

### 3.3. How Does Bias Affect Policy Learning?

When the sufficient conditions do not hold perfectly, using the linear parameterization as in Eqn. (1) to fit the

Q-function may incur nonzero approximation error (bias). This can affect the performance of the learned policy; in Appendix B.3, we derive error bounds by relaxing the conditions in Theorem 1. Despite this bias, our approach always leads to variance reduction for the estimator. This presents an opportunity to achieve a better bias-variance trade-off, especially given limited historical data in the offline setting. In addition, as we will demonstrate, biased Q-values does not always result in suboptimal policy performance, and we identify the characteristics of problems where this happens under our proposed linear decomposition.

### 3.3.1. Bias-Variance Trade-off

While the amount of bias incurred depends on the problem structure, the benefit of variance reduction is immediate. Intuitively, to learn the Q-function of a tabular MDP with state space $\mathcal{S}$ and action space $\mathcal{A}=\bigotimes_{d=1}^{D} \mathcal{A}_{d}$, the linear parameterization reduces the number of free parameters from $|\mathcal{S}||\mathcal{A}|=|\mathcal{S}|\left(\prod_{d=1}^{D}\left|\mathcal{A}_{d}\right|\right)$ to $|\mathcal{S}|\left(\sum_{d=1}^{D}\left|\mathcal{A}_{d}\right|-D+1\right)$ (see Appendix B.4). This reduces the size of the hypothesis class from exponential in $D$ to linear in $D$. To analyze variance reduction, we compare the bounds on Rademacher complexity (Mohri et al., 2018; Duan et al., 2021; Makar et al., 2022) of the Q-function approximator using the factored action space to that of the full combinatorial action space (formally discussed in Appendix B.6).
Proposition 5. Using the linear Q-function decomposition for the factored action space in Eqn. (1) has a smaller lower bound on the empirical Rademacher complexity compared to learning the $Q$-function in the combinatorial action space.
Proposition 5 shows that our linear Q-function parameterization leads to a smaller function space, which implies a lower-variance estimator. Hence, our factored-action approach can make more efficient use of limited samples, leading to an interesting bias-variance trade-off that is especially beneficial for offline settings with limited data.

### 3.3.2. Bias $\nRightarrow$ Suboptimal Performance

Even in the presence of bias, an inaccurate Q-function may still correctly identify the value-maximizing action (Proposition 6). While this statement is generally true, in this section, we identify when this occurs specifically given our linear decomposition based on factored action spaces. To focus the analysis on the most interesting aspects unique to our approach, we consider a bandit setting; extensions to the sequential setting are possible under additional technicalities (Chen \& Jiang, 2019; Liu et al., 2020; Duan et al., 2021).
Proposition 6. There exists an MDP with the optimal $Q^{*}$ and its approximation $\hat{Q}$ in Eqn. (1), such that $\hat{Q} \neq Q^{*}$ and yet $\arg \max _{\boldsymbol{a}} \hat{Q}(\boldsymbol{a})=\arg \max _{\boldsymbol{a}} Q^{*}(\boldsymbol{a})$.

Justification. Consider a 1 -step bandit problem with a single state and the same action space as before, $\mathcal{A}=\mathcal{A}_{\mathrm{x}} \times \mathcal{A}_{\mathrm{y}}$.
(a)

(b)

(c)

True Value Function Linear Approximation

$$
\left[\begin{array}{l}
Q^{*}(\swarrow) \\
Q^{*}(\nearrow) \\
Q^{*}(\searrow) \\
Q^{*}(\nearrow)
\end{array}\right]=\left[\begin{array}{c}
0 \\
\alpha \\
1 \\
1+\alpha+\beta
\end{array}\right] \quad\left[\begin{array}{l}
\hat{Q}(\swarrow) \\
\hat{Q}(\star) \\
\hat{Q}(\searrow) \\
\hat{Q}(\nearrow)
\end{array}\right]=\left[\begin{array}{rr} 
& -\frac{1}{4} \beta \\
\alpha & +\frac{1}{4} \beta \\
1 & +\frac{1}{4} \beta \\
1+\alpha+\frac{3}{4} \beta
\end{array}\right]
$$

Figure 4. (a) A two-dimensional bandit problem with action space $\mathcal{A}$. Rewards are denoted for each arm. (b) Learning using the linear Q decomposition approach corresponds to a system of linear equations that relates the reward of each arm. The parameter $r_{\text {Interact }}$ is dropped in our linear approximation, leading to omittedvariable bias. (c) Solving the system results in an approximate value function $\hat{Q}$, which does not equal to the true value function $Q^{*}$ unless $\beta=0$.


Figure 5. The approximation error and policy suboptimality of our approach for the bandit problem in Figure 4a, for different settings of $\beta$ when $\alpha=1$. The Q -value approximation is unbiased only when $\beta=0$, but the corresponding approximate policy is optimal for a wider range of $\beta \geq-1$.

Taking an action $\boldsymbol{a}=\left[a_{\mathrm{x}}, a_{\mathrm{y}}\right]$ leads the agent to move diagonally and terminate immediately. Since there are no transitions, the Q-values of any policy are simply the immediate reward from each action, $Q(\boldsymbol{a})=r(\boldsymbol{a})$. We assume the reward function is defined as in Figure 4a (Appendix B. 7 describes a procedure to standardize an arbitrary reward function). Applying our approach amounts to solving for the parameters $r_{\text {Left }}, r_{\text {Right }}, r_{\text {Down }}, r_{\text {Up }}$ of the linear system in Figure 4 b , while dropping the interaction term $r_{\text {Interact }}$, resulting in a form of omitted-variable bias (Wooldridge, 2015). Solving the system gives the approximate value function where the interaction term $\beta$ appears in the approximation $\hat{Q}$ for all arms (Figure 4c, details in Appendix B.8).

Note that $\hat{Q}=Q^{*}$ only when $\beta=0$, i.e., there is no interaction between the two sub-actions. We first consider
the family of problems with $\alpha=1$ and $\beta \in[-4,4]$. In Figure 5, we measure the value approximation error $\operatorname{RMSE}\left(Q^{*}, \hat{Q}\right)$, as well as the suboptimality $V^{\pi^{*}}-V^{\hat{\pi}}=$ $\max _{\boldsymbol{a}} Q^{*}(\boldsymbol{a})-Q^{*}\left(\arg \max _{\boldsymbol{a}} \hat{Q}(\boldsymbol{a})\right)$ of the greedy policy of $\hat{Q}$ compared to $\pi^{*}$. As expected, when $\beta=0, \hat{Q}$ is unbiased and has zero approximation error. When $\beta \neq 0, \hat{Q}$ is biased and RMSE $>0$; however, for $\beta \geq-1, \hat{Q}$ corresponds to a policy that correctly identifies the optimal action.

We further investigate this phenomenon considering both $\alpha, \beta \in[-4,4]$ (to show all regions with interesting trends), measuring RMSE and suboptimality as above. As shown in Figure 6-left, the approximation error is zero only when $\beta=0$, regardless of $\alpha$. However, in Figure 6-right, for a wide range of $\alpha$ and $\beta$ settings, suboptimality is zero; this suggests that in those regions, even in the presence of bias (non-zero approximation error), our approach leads to an approximate value function that correctly identifies the optimal action. The irregular contour outlines multiple regions where this happens; one key region is when the two sub-actions affect the reward in the same direction (i.e., $\alpha \geq 0)$ and their interaction effects also affect the reward in the same direction (i.e., $\beta \geq 0$ ).


Figure 6. The approximation error and policy suboptimality of our approach for the bandit problem in Figure 4a, for different settings of $\alpha$ and $\beta$. The Q -value approximation is unbiased only when $\beta=0$, but the corresponding approximate policy is optimal for a wider range of $\alpha$ and $\beta$ values. The highlighted region of zero suboptimality corresponds to $\alpha \geq 0$ and $\beta \geq 0$.

### 3.4. Practical Considerations: Are these Assumptions too Strong?

Based on our theoretical analysis, strong assumptions (Section 3.1) on the problem structure (though not necessary, Section 3.2) are the only known way to guarantee the unbiasedness of our proposed linear approximation. It is thus crucial to understand the applicability (and inapplicability) of our approach in real-world scenarios. Exploring to what extent these assumptions hold in practice is especially important for safety-critical domains such as healthcare where incorrect actions (treatments) can have devastating consequences. Fortunately, RL tasks for healthcare are often equipped with significant domain knowledge, which serves as a better guide to inform the algorithm design
than heuristics-driven reasoning alone (Sharma et al., 2017; Tavakoli et al., 2018; Rashid et al., 2018).

Oftentimes, when clinicians treat conditions using multiple medications at the same time (giving rise to the factored action space), it is because each medication has a different "mechanism of action," resulting in negligible or limited interactions. For example, several classes of medications are used in the management of chronic heart failure, and each has a unique and incremental benefits on patient outcomes (Komajda et al., 2018). Problems such as this satisfy the sufficient conditions in Section 3.1 in spite of a non-factorized state space. Moreover, any small interactions would have a bounded effect on RL policy performance (according to Appendix B.3).
Similarly, in the management of sepsis (which we consider in Section 4.2), fluids and vasopressors affect blood pressure to correct hypotension via different mechanisms (Gotts \& Matthay, 2016). Fluid infusion increases "preload" by increasing the blood return to the heart to make sure the heart has enough blood to pump out (Guérin et al., 2015). In contrast, common vasopressors (e.g., norepinephrine) increase "inotropy" by stimulating the heart muscle and increase peripheral vascular resistance to maintain perfusion to organs (Hamzaoui et al., 2010; Monnet et al., 2011). Therefore, while the two treatments may appear to operate on the same part of the state space (e.g., they both increase blood pressure), in general they are not expected to interfere with each other. Recently, there has also been evidence suggesting that their combination can better correct hypotension (Hamzaoui, 2021), which places this problem approximately in the regime discussed in Section 3.3.2.
Given limited historical data in the offline setting, the reduction in variance by our approach can outweigh any potential small bias incurred in the scenarios above and lead to overall performance improvement (Section 3.3.1). However, our approach is not suitable if the interaction is counter to the effect of the sub-actions (e.g., two drugs that raise blood pressure individually, but when combined lead to a decrease). In such scenarios, the resulting bias will likely lead to suboptimal performance (Section 3.3.2). However, many drug-drug interactions are known and/or predictable (Saari et al., 2008; Smithburger et al., 2012; WebMD; Epic). In such cases, one can either explicitly encode the interaction terms or resort back to a combinatorial action space. While we focus on healthcare, there are other domains (e.g., education) in which significant domain knowledge regarding the interactions among sub-actions is available. In such scenarios, this knowledge can and should be leveraged.

## 4. Experimental Evaluations

We apply our approach to two offline RL problems from healthcare: a simulated and a real-data problem, both having an action space that is composed of several sub-action spaces. These problems correspond to settings discussed in Section 3.4 where we expect our proposed approach to perform well. In the following experiments, we compare our proposed approach (Figure 1b), which makes a simplifying assumption regarding the effect of sub-actions in combination with other sub-actions, against a common baseline that considers a combinatorial action space (Figure 1a).

### 4.1. Simulated Domain: Sepsis Simulator

Rationale. First, we apply our approach to a simulated domain modeled after the physiology of patients with sepsis (Oberst \& Sontag, 2019). Although the policies are learned "offline," a simulated setting allows us to evaluate the learned policies in an "online" fashion without requiring offline policy evaluation (OPE).
Setup. Following prior work (Tang \& Wiens, 2021), a state is represented by a feature vector $\mathbf{x}(s) \in\{0,1\}^{21}$ that uses a one-hot encoding for each underlying variable (diabetes status, heart rate, blood pressure, oxygen concentration, glucose: all of which are discrete). The action space is composed of 3 binary treatments: antibiotics, vasopressors, and mechanical ventilation, such that $\mathcal{A}=\mathcal{A}_{\mathrm{abx}} \times \mathcal{A}_{\text {vaso }} \times \mathcal{A}_{\mathrm{mv}}$, with $\mathcal{A}_{\text {abx }}=\mathcal{A}_{\text {vaso }}=\mathcal{A}_{\mathrm{mv}}=\{0,1\}$ and $|\mathcal{A}|=2^{3}=8$. Each treatment affects certain vital signs and may raise or lower their values with pre-specified probabilities (precise definition in Tang \& Wiens (2021)). A patient is discharged alive when all vitals are normal and all treatments have been withdrawn; death occurs if 3 or more vitals are abnormal. Rewards are sparse and only assigned at the end of each episode ( +1 for survival and -1 for death), after which the system transitions into the respective absorbing state. Episodes are truncated at a maximum length of 20 following Oberst \& Sontag (2019) (where no terminal reward is assigned). Here, the MDP partly satisfies the sufficient conditions outlined in Section 3. For example, oxygen saturation (which can be seen as a state abstraction) is only affected by mechanical ventilation, whereas heart rate is only affected by antibiotics. However, blood pressure is affected by both antibiotics and vasopressors, meaning the effects of these two sub-actions are not independent.
Offline learning. First, we generated datasets with different sample sizes following 5 different behavior policies. We ran fitted Q-iteration for up to 50 iterations using a neural network function approximator, selecting the early-stopping iteration based on ground-truth policy performance. Each setting of sample size and behavior policy was repeated 10 times with different random seeds. Additional details are described in Appendix D.1.


Figure 7. Performance on the sepsis simulator across sample sizes and behavior policies. Plots display the performance over 10 runs, with the trend lines showing medians and error bars showing interquartile ranges. $\rho$ is the probability of taking the optimal action under the behavior policies used to generate offline datasets from the simulator. The left two plots show two $\epsilon$-greedy policies $(\rho>0.125$; conversion: $\rho=(1-\epsilon)+\epsilon /|\mathcal{A}|$ ); the middle plot shows a uniformly random policy $(\rho=0.125)$; the right two plots show two policies that undersample the optimal action, $\rho<0.125$; from left to right, $\rho$ decreases. Across different data distributions, our proposed approach outperforms the baseline at small sample sizes, and closely matches the baseline performance at large sample sizes.

Results. Figure 7 compares median performance of the proposed approach vs. the baseline over the 10 runs (error bars are interquartile ranges). We consider behavior policies that take the optimal action with probability $\rho$ and select randomly among non-optimal actions with probability $1-\rho$.
How does sample size affect performance? We first look at a uniformly random behavior policy ( $\rho=1 /|\mathcal{A}|=0.125$, Figure 7 middle). As expected, larger sample sizes lead to better policy performance for both the baseline and proposed approaches. For lower sample sizes $(<5000)$, the proposed approach consistently outperforms the baseline. As sample size increases further, the performance gap shrinks and eventually the baseline overtakes our proposed approach. This is because variance decreases with sample size but the bias incurred by the factored approximation does not change. Once there are enough samples, reductions in variance are no longer advantageous and the incurred bias dominates the performance. Overall, this shows that our approach is promising especially for datasets with limited sample size.

How does behavior policy affect performance? As we anneal the behavior policy closer to the optimal policy ( $\rho>0.125$, Figure 7 left two), we reduce the randomness in the behavior policy and limit the amount of exploration possible at the same sample size. The same overall trend largely holds. On the other hand, when the probability of taking the optimal action is lower than random ( $\rho<0.125$, Figure 7 right two), the proposed approach achieves better performance than the baseline with an even larger gap for limited sample sizes $\left(\leq 10^{3}\right)$. Without observing the optimal actions ( $\rho=0$ ), the baseline performs relatively poorly, even for large sample sizes. In comparison, our approach accounts for relationships among actions to some extent and is able to better generalize to the unobserved/under-explored optimal actions, thereby outperforming the baseline.

Takeaways. Under a challenging situation where our theoretical assumptions do not hold perfectly, our proposed approach matches or outperforms the baseline, especially for smaller sample sizes.

### 4.2. Real Healthcare Data: Sepsis Treatment in MIMIC-III

Rationale. We apply our method to a real-world example of learning optimal sepsis treatment policies for patients in the intensive care unit. Despite the challenging nature of OPE for quantitative comparisons, here we qualitatively inspect the learned policies against clinical domain knowledge.

Setup. Originally introduced by Komorowski et al. (2018), we use the improved formulations of this task following prior work by Tang et al. (2020) and Killian et al. (2020). After applying the specified inclusion and exclusion criteria to the de-identified MIMIC-III database (Johnson et al., 2016), we obtained a cohort of 19,287 patients and performed a $70 / 15 / 15$ split for training, validation and testing. For each patient, their data include 10 time-invariant demographic and contextual features and a 33 -dimensional time series collected at 4 h intervals, consisting of measurements from up to 24 h prior until up to 48 h after sepsis onset. We used a recurrent neural network (RNN) with long short-term memory (LSTM) cells to create an approximate information state (Subramanian \& Mahajan, 2019) to summarize the history into a $d_{\mathcal{S}}$-dimensional embedding vector. A terminal reward of 100 is assigned for 48 h survival and 0 otherwise. Intermediate rewards are all $0 . \gamma$ for learning is 0.99 and for evaluation is 1 . Actions pertain to treatment decisions in each 4 h interval, representing total volume of intravenous (IV) fluids and amount of vasopressors administered, resulting in a $5 \times 5$ factored action space.

Offline learning. After learning the state representations, we apply variants of discrete-action batch-constrained Qlearning (BCQ) (Fujimoto et al., 2019a;b), where the baseline uses the combinatorial action space and the proposed approach incorporates the linear decomposition induced by the factored action space. The Q-networks were trained for a maximum of 10,000 iterations, with checkpoints saved every 100 iterations. We perform model selection (Tang \& Wiens, 2021) over the saved checkpoints (candidate policies) by evaluating policy performance using the validation set with OPE. Specifically, we estimated policy value using weighted importance sampling (WIS) and measured effective sample size (ESS), where the behavior policy is estimated using $k$ nearest neighbors in the embedding space. Following previous work (Liu \& Brunskill, 2022), the final policies were selected by maximizing validation WIS with ESS of $\geq 200$ (in Appendix D. 3 we consider other thresholds), for which we report results on the test set.

Results. We first visualize the validation performance over all candidate policies. Figure 8 shows the proposed approach achieves a better Pareto frontier in terms of WIS and ESS compared to baseline.

Quantitative comparisons. Evaluating the final selected policies on the test set (Table 1) shows that the proposed factored BCQ achieves a higher policy value (estimated using WIS) than baseline BCQ at the same level of ESS. In addition, both policies have a similar level of agreement with the clinician policy, comparable to the average agreement among clinicians.
Qualitative comparisons. In Figure 9a, we compare the distributions of recommended actions by the clinician behavior policy, baseline BCQ and factored BCQ, as evaluated on the test set. While overall the policies look rather similar, in that the most frequently recommended action corresponds to low doses of IV fluids $<500 \mathrm{~mL}$ with no vasopressors, there are notable differences for key parts of the action space. In particular, baseline BCQ almost never recommends higher doses of IV fluids $>500 \mathrm{~mL}$, either alone or in combination with vasopressors, whereas both clinician and factored BCQ recommend IV fluids $>500 \mathrm{~mL}$ more frequently. These actions are typically used for critically ill patients, for whom the Surviving Sepsis Campaign guidelines recommends up to $>2$ L of fluids (Evans et al., 2021). We hypothesize that this difference is due to a higher level of heterogeneity in the patient states for which actions with high IV fluid doses were observed, compared to the remaining actions with lower doses of IV fluids. To further understand this phenomenon, we measure the per-action state heterogeneity in the test set by computing, for each action, the standard deviation (averaged over the embedding dimensions) of all RNN state embeddings from which that action is taken according to the behavior policy. As shown in Figure 9b, actions with
higher IV fluids generally have larger standard deviations, supporting our hypothesis. The larger heterogeneity combined with lower sample sizes makes it difficult for baseline BCQ to correctly infer the effects of these actions, as it does not leverage the relationship among actions. In contrast, our approach leverages the factored action space and can thus make better inferences about these actions.

Takeaways. Applied to real clinical data, our proposed approach outperforms the baseline quantitatively and is able to recommend treatments that align better with clinical knowledge. While promising, these results are based on OPE that has many issues (Gottesman et al., 2018). Further investigation and close collaboration with clinicians are essential before such RL algorithms are deployed in practice.


Figure 8. Pareto frontiers of validation performance for the candidate policies. The proposed approach outperforms the baseline as it achieves a better Pareto frontiers on the validation set. The shaded region does not meet the ESS cutoff of $\geq 200$. The red circles indicate the selected models (based on best validation WIS) for baseline and proposed (both have a BCQ threshold of $\tau=0.5$ ). All points are plotted in Figure 17.

| Policy | Baseline BCQ | Factored BCQ | Clinician |
| :---: | :---: | :---: | :---: |
| Test WIS <br> Test ESS | $90.44 \pm 2.44$ <br> $178.32 \pm 11.42$ | $91.62 \pm 2.12$ <br> $178.32 \pm 11.96$ | $90.29 \pm 0.51$ <br> 2894 |
| \% agreement <br> with clinician | $62.42 \%$ | $62.37 \%$ | $57.16 \%$ |

Table 1. Performance on test set, with standard errors from 100 bootstraps of the test set.

## 5. Related Work

For many years, the factored RL literature focused exclusively on state space factorization (Koller \& Parr, 1999; Guestrin et al., 2003; Strehl et al., 2007; Delgado et al., 2011). However, in recent years, action space factorization has attracted a growing interest as RL is applied in increasingly more complex planning and control tasks. In particular, researchers have previously considered the model-based setting with a known MDP factorization in which both state and action spaces factor (Osband \& Van Roy, 2014; Lu et al., 2021). Within the model-free context, others have studied methods for factored actions with a policy component (i.e., policy-based or actor-critic) (Sallans \& Hinton,


Figure 9. (a) Qualitative comparison of policies. (b) Per-action state heterogeneity, measured as the standard deviation of all state embeddings from which a particular action is observed in the dataset, averaged over state embedding dimensions. Actions with higher IV fluid doses exhibited greater heterogeneity in the observed states from which those actions were taken (according to the clinician policy).

2004; Sharma et al., 2017; Van de Wiele et al., 2020; Pierrot et al., 2021; Spooner et al., 2021). In contrast, our work considers value-based methods as those have seen the most success in the offline setting (Levine et al., 2020).

Among prior work with a value-based component (e.g., Q-network), the majority pertains to multi-agent or multiobjective problems that impose known, explicit assumptions on the state space or the reward function (Matignon et al., 2012; Tampuu et al., 2017; Sunehag et al., 2018; Rashid et al., 2018). For single-agent deep online RL, Sharma et al. (2017) and Tavakoli et al. (2018) incorporated factored action spaces into Q-network architecture designs, but did not provide a formal justification for the linear decomposition. Others have empirically compared various "mixing" functions to combine the values of sub-actions (Sharma et al., 2017; Rashid et al., 2018). In contrast, while our work only considers the linear function, we examine its theoretical properties and provide clear rationales for the applicability of our approach in practical problems.

Finally, the sufficient conditions we establish are related to, but different from, those identified by Van Seijen et al. (2017) and Juozapaitis et al. (2019) who considered reward decompositions in the absence of factored actions. Related, Metz et al. (2018) propose an approach that sequentially predicts values for discrete dimensions of a transformed continuous action space, but assume an a priori ordering of action dimensions, which we do not. Complementary to our work, Tavakoli et al. (2021) proposed to organize the sub-actions and interactions as a hypergraph and linearly combining the values; our theoretical results on the linear decomposition nonetheless applies to their setting where the sub-action interactions are explicitly identified and encoded.
essary conditions for this parameterization to be unbiased, study its effect on variance reduction, and identify scenarios when this bias does not lead to suboptimal performance. We also note how domain knowledge may be used to inform the applicability of our approach in practice, for problems where any possible bias is negligible or does not affect optimality. Through empirical experiments on two offline RL problems involving a simulator and real clinical data, we demonstrate the advantage of our approach especially with limited sample sizes. We provide a further discussion on limitations, ethical considerations and societal impacts of this work in Appendix A. Though motivated by healthcare, our approach could apply more broadly to scale RL to other applications (e.g., education) involving combinatorial action spaces where domain knowledge may be used to verify the theoretical conditions.

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## 6. Conclusion

To better leverage factored action spaces in RL, we developed an approach to learning policies that incorporates a simple linear decomposition of the Q-function. As part of the theoretical analysis, we discuss the sufficient and nec-

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## Data and Code Availability

The code to reproduce all experiments are available at https://github.com/MLD3/OfflineRL_FactoredActions. The sepsis simulator is based on prior work with public implementation at https://github.com/clinicalml/gumbel-max-scm. The MIMIC-III database used in the real-data experiments of this paper is publicly available through the PhysioNet website: https://physionet.org/content/mimiciii/1.4/. The cohort definition, extraction and preprocessing code are based on prior work with publicly available implementation at https://github.com/microsoft/mimic_sepsis.

## A. Additional Discussion

Limitations. Our theoretical analysis in Section 3 focuses on the "realizability" condition of the linear function class (Chen \& Jiang, 2019), where we are interested in guarantees of zero approximation error, i.e., whether the true $Q^{*}$ lies within the linear function class. In principle, it is possible to find $Q^{*}$ given a realizable function class (e.g., by enumerating all member functions). However, when Q-learning-style iterative algorithms are used in practice, its convergence relies on a stronger "completeness" condition, as discussed in Chen \& Jiang (2019); Xie \& Jiang (2021); Zhan et al. (2022). We did not investigate how our proposed form of parameterization (and the specific shape of bias introduced) interacts with the learning procedure, and this is an interesting direction for future work.

Ethical Considerations and Societal Impact. In general, policies computationally derived using RL must be carefully validated before they can be used in high-stakes domains such as healthcare. Our linear parameterization implicitly makes an independence assumption with respect to the sub-actions, allowing the Q-function to generalize to sub-action combinations that are under-explored (and even unexplored) in the offline data (as shown in Section 4.1). When the independence assumptions are valid (according to domain knowledge), this is a case of "free lunch" as we can reduce variance without introducing any bias. However, inaccurate or incomplete domain knowledge may render the independence assumptions invalid and cause the agent to incorrectly generalize to dangerous actions (e.g., learned policy recommends drug combinations with adverse side effects, see Section 3.4). This misuse may be alleviated by incorporating additional offline RL safeguards to constrain the learned policy (e.g., BCQ was used in Section 4.2 to restrict the learned policy to not take rarely observed sub-action combinations). Still, to apply RL in safety-critical domains, it is important to consult and closely collaborate with domain experts to come up with meaningful tasks and informed assumptions, and perform thorough evaluations involving both the quantitative and qualitative aspects (Gottesman et al., 2018; 2019).

Leveraging Factored Action Spaces for Offline RL in Healthcare

## B. Detailed Theoretical Analyses

## B.1. Sufficient Condition: The Trivial Setting - $D$ Parallel MDPs

To build intuition, we first consider a related setting where $D$ MDPs are running in parallel. If every MDP evolves independently as controlled by its respective policy, then the total return from all MDPs should naturally be the sum of the returns from individual MDPs. Formally, we can state the following proposition involving fully factored MDPs and factored policies. Here, we use the vector notation $s=\left[s_{1}, \cdots, s_{D}\right]$ to clarify the explicit state space factorization.
Definition 1. Given MDPs $\mathcal{M}_{1} \cdots \mathcal{M}_{D}$ where each $\mathcal{M}_{d}$ is defined by $\left(\mathcal{S}_{d}, \mathcal{A}_{d}, p_{d}, r_{d}\right)$, a fully factored MDP $\mathcal{M}=$ $\bigotimes_{d=1}^{D} \mathcal{M}_{d}$ is defined by $\mathcal{S}, \mathcal{A}, p, r$ such that $\mathcal{S}=\bigotimes_{d=1}^{D} \mathcal{S}_{d}, \mathcal{A}=\bigotimes_{d=1}^{D} \mathcal{A}_{d}, p\left(\boldsymbol{s}^{\prime} \mid \boldsymbol{s}, \boldsymbol{a}\right)=\prod_{d=1}^{D} p_{d}\left(s_{d}^{\prime} \mid s_{d}, a_{d}\right)$, and $r(\boldsymbol{s}, \boldsymbol{a})=\sum_{d=1}^{D} r_{d}\left(s_{d}, a_{d}\right)$.
Definition 2. Given MDPs $\mathcal{M}_{1} \cdots \mathcal{M}_{D}$ and policies $\pi_{1} \cdots \pi_{D}$ where each $\pi_{d}: \mathcal{S}_{d} \rightarrow \Delta\left(\mathcal{A}_{d}\right)$, then a factored policy $\pi=\bigotimes_{d=1}^{D} \pi_{d}$ for the MDP $\mathcal{M}=\bigotimes_{d=1}^{D} \mathcal{M}_{d}$ is $\pi: \mathcal{S} \rightarrow \Delta(\mathcal{A})$ such that $\pi(\boldsymbol{a} \mid \boldsymbol{s})=\prod_{d=1}^{D} \pi_{d}\left(a_{d} \mid s_{d}\right)$.
Proposition 7. The $Q$-function of policy $\pi=\bigotimes_{d=1}^{D} \pi_{d}$ for $M D P \mathcal{M}=\bigotimes_{d=1}^{D} \mathcal{M}_{d}$ can be expressed as $Q_{\mathcal{M}}^{\pi}(\boldsymbol{s}, \boldsymbol{a})=$ $\sum_{d=1}^{D} Q_{\mathcal{M}_{d}}^{\pi_{d}}\left(s_{d}, a_{d}\right)$.

To match the form in Eqn. (1), we can set each $q_{d}\left(s, a_{d}\right)=Q_{\mathcal{M}_{d}}^{\pi_{d}}\left(s_{d}, a_{d}\right)$. Importantly, each $Q_{\mathcal{M}_{d}}^{\pi_{d}}$ does not depend on any $a_{d^{\prime}}$ where $d^{\prime} \neq d$. Note that although our definition of $q_{d}$ is allowed to condition on the entire state space $s$, in this case each $Q_{\mathcal{M}_{d}}^{\pi_{d}}$ only depends on $s_{d}$. Proposition 7 can be seen as a special case of and a corollary to Theorem 1 where the abstractions are defined using the sub-state spaces, such that $\phi_{d}: \mathcal{S} \rightarrow \mathcal{S}_{d}$.

Proof of Proposition 7. Without loss of generality, we consider the setting with $D=2$ so $\mathcal{A}=\mathcal{A}_{1} \times \mathcal{A}_{2}$; extension to $D>2$ is straightforward. The proof is based on mathematical induction on a sequence of $h$-step Q-function of $\pi$ defined as $Q_{\mathcal{M}}^{\pi,(h)}(\boldsymbol{s}, \boldsymbol{a})=\mathbb{E}\left[\sum_{t=1}^{h} \gamma^{t-1} r_{t} \mid \boldsymbol{s}_{1}=\boldsymbol{s}, \boldsymbol{a}_{1}=\boldsymbol{a}, \boldsymbol{a}_{t} \sim \pi\right]$.

Base case. For $h=1$, the one-step Q-function is simply the reward, which by assumption $r(\boldsymbol{s}, \boldsymbol{a})=r_{1}\left(s_{1}, a_{1}\right)+$ $r_{2}\left(s_{2}, a_{2}\right)$. Therefore, $Q_{\mathcal{M}}^{\pi_{,}^{,(1)}}(s, \boldsymbol{a})=Q_{\mathcal{M}_{1}}^{\pi_{1},(1)}\left(s_{1}, a_{1}\right)+Q_{\mathcal{M}_{2}}^{\pi_{2},(1)}\left(s_{2}, a_{2}\right)$.
Inductive step. Suppose $Q_{\mathcal{M}}^{\pi,(h)}(\boldsymbol{s}, \boldsymbol{a})=Q_{\mathcal{M}_{1}}^{\pi_{1},(h)}\left(s_{1}, a_{1}\right)+Q_{\mathcal{M} 2}^{\pi_{2},(h)}\left(s_{2}, a_{2}\right)$ holds. We can express $Q_{\mathcal{M}}^{\pi,(h+1)}$ in terms of $Q_{\mathcal{M}}^{\pi,(h)}$ using the Bellman equation:

$$
Q_{\mathcal{M}}^{\pi,(h+1)}(\boldsymbol{s}, \boldsymbol{a})=\underbrace{r(\boldsymbol{s}, \boldsymbol{a})}_{(1}+\gamma \underbrace{\sum_{s^{\prime}} p\left(\boldsymbol{s}^{\prime} \mid \boldsymbol{s}, \boldsymbol{a}\right) V_{\mathcal{M}}^{\pi,(h)}\left(\boldsymbol{s}^{\prime}\right)}_{(2)}
$$

where $V_{\mathcal{M}}^{\pi,(h)}\left(s^{\prime}\right)=\sum_{\boldsymbol{a}^{\prime}} \pi\left(\boldsymbol{a}^{\prime} \mid s^{\prime}\right) Q_{\mathcal{M}}^{\pi, h}\left(\boldsymbol{s}^{\prime}, \boldsymbol{a}^{\prime}\right)$.
By Definition 1, (1) can be written as a sum $r(\boldsymbol{s}, \boldsymbol{a})=r_{1}\left(s_{1}, a_{1}\right)+r_{2}\left(s_{2}, a_{2}\right)$ where each summand depends on only either $a_{1}$ or $a_{2}$ but not both. Next we show (2) also decomposes in a similar manner.

For a given $s$ we have:

$$
\begin{aligned}
& V_{\mathcal{M}}^{\pi,(h)}(\boldsymbol{s})=\sum_{\boldsymbol{a}} \pi(\boldsymbol{a} \mid \boldsymbol{s}) Q_{\mathcal{M}}^{\pi,(h)}(\boldsymbol{s}, \boldsymbol{a}) \\
& =\sum_{a_{1}, a_{2}} \pi_{1}\left(a_{1} \mid s_{1}\right) \pi_{2}\left(a_{2} \mid s_{2}\right)\left(Q_{\mathcal{M}_{1}}^{\pi_{1},(h)}\left(s_{1}, a_{1}\right)+Q_{\mathcal{M}_{2}}^{\pi_{2},(h)}\left(s_{2}, a_{2}\right)\right) \\
& =\left(\sum_{a_{2}} \pi_{2}\left(a_{2} \mid s_{2}\right)^{1}\right) \sum_{a_{1}} \pi_{1}\left(a_{1} \mid s_{1}\right) Q_{\mathcal{M}_{1}}^{\pi_{1},(h)}\left(s_{1}, a_{1}\right)+\left(\sum_{a_{1}} \pi_{1}\left(a_{1} \mid s_{1}\right)^{1}\right) \sum_{a_{2}} \pi_{2}\left(a_{2} \mid s_{2}\right) Q_{\mathcal{M}_{2}}^{\pi_{2},(h)}\left(s_{2}, a_{2}\right) \\
& =\left(\sum_{a_{1}} \pi_{1}\left(a_{1} \mid s_{1}\right) Q_{\mathcal{M}_{1}}^{\pi_{1},(h)}\left(s_{1}, a_{1}\right)\right)+\left(\sum_{a_{2}} \pi_{2}\left(a_{2} \mid s_{2}\right) Q_{\mathcal{M}_{2}}^{\pi_{2},(h)}\left(s_{2}, a_{2}\right)\right),
\end{aligned}
$$

where we used the fact that $\pi_{1}\left(a_{1} \mid s_{1}\right) Q_{\mathcal{M}_{1}}^{\pi_{1},(h)}\left(s_{1}, a_{1}\right)$ is independent of $\pi_{2}\left(a_{2} \mid s_{2}\right)$ (and vice versa), and that $\pi_{d}\left(\cdot \mid s_{d}\right)$ is a probability simplex. Letting $V_{\mathcal{M}_{d}}^{\pi_{d},(h)}\left(s_{d}\right)=\sum_{a_{d}} \pi_{d}\left(a_{d} \mid s_{d}\right) Q_{\mathcal{M}_{d}}^{\pi_{d}, h}\left(s_{d}, a_{d}\right)$, then $V_{\mathcal{M}}^{\pi,(h)}\left(s^{\prime}\right)=V_{\mathcal{M}_{1}}^{\pi_{1},(h)}\left(s_{1}^{\prime}\right)+V_{\mathcal{M}_{2}}^{\pi_{2},(h)}\left(s_{2}^{\prime}\right)$.

Substituting into (2), we have:

$$
\begin{aligned}
& \sum_{s^{\prime}} p\left(s^{\prime} \mid \boldsymbol{s}, \boldsymbol{a}\right) V_{\mathcal{M}}^{\pi,(h)}\left(\boldsymbol{s}^{\prime}\right) \\
& =\sum_{s_{1}^{\prime}, s_{2}^{\prime}} p_{1}\left(s_{1}^{\prime} \mid s_{1}, a_{1}\right) p_{2}\left(s_{2}^{\prime} \mid s_{2}, a_{2}\right)\left(V_{\mathcal{M}_{1}}^{\pi_{1},(h)}\left(s_{1}^{\prime}\right)+V_{\mathcal{M}_{2}}^{\pi_{2},(h)}\left(s_{2}^{\prime}\right)\right) \\
& =\left(\sum_{s_{2}^{\prime}} p_{2}\left(s_{2}^{\prime} \mid s_{2}, a_{2}\right)\right. \\
& =\left(\sum_{s_{1}^{\prime}} p_{1}\left(s_{1}^{\prime} \mid s_{1}, a_{1}\right) V_{\mathcal{M}_{1}^{\prime}}^{\pi_{1},(h)}\left(s_{1}^{\prime}\right)\right)+\left(s_{1}^{\prime} \mid s_{1}, a_{1}\right) V_{\mathcal{M}_{1}}^{\pi_{1},(h)}\left(s_{1}^{\prime}\right)+\left(\underset{s_{2}^{\prime}}{ } p_{2}\left(s_{2}^{\prime} \mid s_{2}, a_{2}\right) V_{\mathcal{M}_{2}^{\prime}}^{\pi_{2},(h)}\left(p_{1}^{\prime}\right)\right)
\end{aligned}
$$

where we used the same independence-like property as above and that $p_{d}\left(\cdot \mid s_{d}, a_{d}\right)$ is a probability simplex.
Therefore, we have $Q_{\mathcal{M}}^{\pi,(h+1)}(\boldsymbol{s}, \boldsymbol{a})=Q_{\mathcal{M}_{1}}^{\pi_{1},(h+1)}\left(s_{1}, a_{1}\right)+Q_{\mathcal{M}_{2}}^{\pi_{2},(h+1)}\left(s_{2}, a_{2}\right)$ as desired, where $Q_{\mathcal{M}_{d}}^{\pi_{d},(h+1)}\left(s_{d}, a_{d}\right)=$ $r_{d}\left(s_{d}, a_{d}\right)+\gamma \sum_{s_{d}^{\prime}} p_{d}\left(s_{d}^{\prime} \mid s_{d}, a_{d}\right) \sum_{a_{d}^{\prime}} \pi_{d}\left(a_{d}^{\prime} \mid s_{d}^{\prime}\right) Q_{\mathcal{M}_{d}}^{\pi_{d},(h)}\left(s_{d}^{\prime}, a_{d}^{\prime}\right)$.

By mathematical induction, this decomposition holds for any $h$-step $Q$-function. Letting $h \rightarrow \infty$ shows that this holds for the full Q-function.

## B.2. Sufficient Condition: The Abstraction Setting

We first review important background knowledge on state abstractions. Using the properties of state abstractions, we can prove the main sufficient condition in Theorem 1. This proof follows largely from the techniques used in proving Proposition 7, with the exception of how marginalization over the state space is handled.

Background on State Abstractions. A state abstraction (also known as state aggregation) (Li et al., 2006), is a mapping $\phi: \mathcal{S} \rightarrow \mathcal{Z}$ that converts each element of the primitive state space $\mathcal{S}$ to an element of the abstract state space $\mathcal{Z}$. Intuitively, if two states $s_{1}$ and $s_{2}$ are mapped to the same element under $\phi$, i.e., $\phi\left(s_{1}\right)=\phi\left(s_{2}\right)$, then they are treated as the same (abstract) state under the abstraction. Therefore, we can view an abstraction as a partitioning of the primitive state space into nonoverlapping subsets. Since a state abstraction is a many-to-one mapping, we define its inverse as $\phi^{-1}(z)=\{\tilde{s}: \phi(\tilde{s})=z\}$, a set containing all primitive states that are mapped to the abstract state $z$.

We have the following property of summations involving state abstractions (Jiang, 2018): for any function $f: \mathcal{S} \rightarrow \mathbb{R}$,

$$
\sum_{s \in \mathcal{S}} f(s)=\sum_{z \in \mathcal{Z}} \sum_{\tilde{s} \in \phi^{-1}(z)} f(\tilde{s})
$$

In other words, the sum of $f(s)$ for all states in $\mathcal{S}$ can be obtained in two different ways: i) directly iterate through the elements of $\mathcal{S}$, ii) first iterate through the partitions of $\mathcal{S}$ (induced by the abstraction), and then iterate through the elements in each partition, giving rise to the double summation. This property allows us to change the index of summation from primitive states to abstract states. For multiple abstractions $\phi=\left[\phi_{1}, \cdots, \phi_{D}\right]$ where $\phi_{d} \neq \phi_{d^{\prime}}$ if $d \neq d^{\prime}$, denoting $\boldsymbol{z}=\boldsymbol{\phi}(s)=\left[z_{1}, \ldots, z_{D}\right]$, we can similarly define the inverse abstraction $\boldsymbol{\phi}^{-1}(\boldsymbol{z})=\{\tilde{s}: \boldsymbol{\phi}(\tilde{s})=\boldsymbol{z}\}$, and the summation property similarly applies.

Proof of Theorem 1. Without loss of generality, we consider the setting with $D=2$ so $\mathcal{A}=\mathcal{A}_{1} \times \mathcal{A}_{2}$; extension to $D>2$ is straightforward. The proof is based on mathematical induction on a sequence of $h$-step Q-function of $\pi$ denoted by $Q^{(h)}(s, \boldsymbol{a})=\mathbb{E}\left[\sum_{t=1}^{h} \gamma^{t-1} r_{t} \mid s_{1}=s, \boldsymbol{a}_{1}=\boldsymbol{a}, \boldsymbol{a}_{t} \sim \pi\right]$.

Base case. For $h=1$, the one-step Q-function is simply the reward, which by assumption $r(s, \boldsymbol{a})=r_{1}\left(z_{1}, a_{1}\right)+r_{2}\left(z_{2}, a_{2}\right)$. We can trivially set $q_{d}^{(1)}\left(z_{d}, a_{d}\right)=r_{d}\left(z_{d}, a_{d}\right)$ such that $Q^{(1)}(s, \boldsymbol{a})=q_{1}^{(1)}\left(z_{1}, a_{1}\right)+q_{2}^{(1)}\left(z_{2}, a_{2}\right)$.
Inductive step. Suppose $Q^{(h)}(s, \boldsymbol{a})=q_{1}^{(h)}\left(z_{1}, a_{1}\right)+q_{2}^{(h)}\left(z_{2}, a_{2}\right)$ holds. We can express $Q^{(h+1)}$ in terms of $Q^{(h)}$ using the Bellman equation:

$$
Q^{(h+1)}(s, \boldsymbol{a})=\underbrace{r(s, \boldsymbol{a})}_{\text {(1) }}+\underbrace{\sum_{s^{\prime}} p\left(s^{\prime} \mid s, \boldsymbol{a}\right) V^{(h)}\left(s^{\prime}\right)}_{(2)}
$$

where $V^{(h)}\left(s^{\prime}\right)=\sum_{\boldsymbol{a}^{\prime}} \pi\left(\boldsymbol{a}^{\prime} \mid s^{\prime}\right) Q^{(h)}\left(s^{\prime}, \boldsymbol{a}^{\prime}\right)$.
(1) can be written as a sum $r(s, \boldsymbol{a})=r_{1}\left(z_{1}, a_{1}\right)+r_{2}\left(z_{2}, a_{2}\right)$ where each summand depends on only either $a_{1}$ or $a_{2}$ but not both. Next we show (2) also decomposes in a similar manner.

For a given $s$ we have:

$$
\begin{aligned}
& V^{(h)}(s)=\sum_{\boldsymbol{a}} \pi(\boldsymbol{a} \mid s) Q^{(h)}(s, \boldsymbol{a}) \\
& =\sum_{a_{1}, a_{2}} \pi_{1}\left(a_{1} \mid z_{1}\right) \pi_{2}\left(a_{2} \mid z_{2}\right)\left(q_{1}^{(h)}\left(z_{1}, a_{1}\right)+q_{2}^{(h)}\left(z_{2}, a_{2}\right)\right) \\
& =\left(\sum_{a_{2}} \pi_{2}\left(a_{2} \mid z_{2}\right)^{1}\right) \sum_{a_{1}} \pi_{1}\left(a_{1} \mid z_{1}\right) q_{1}^{(h)}\left(z_{1}, a_{1}\right)+\left(\sum_{a_{1}} \pi_{1}\left(a_{1} \mid \overrightarrow{z_{1}}\right)^{1}\right) \sum_{a_{2}} \pi_{2}\left(a_{2} \mid z_{2}\right) q_{2}^{(h)}\left(z_{2}, a_{2}\right) \\
& =\sum_{a_{1}} \pi_{1}\left(a_{1} \mid z_{1}\right) q_{1}^{(h)}\left(z_{1}, a_{1}\right)+\sum_{a_{2}} \pi_{2}\left(a_{2} \mid z_{2}\right) q_{2}^{(h)}\left(z_{2}, a_{2}\right),
\end{aligned}
$$

where we used the property that $\pi_{1}\left(a_{1} \mid z_{1}\right) q_{1}^{(h)}\left(z_{1}, a_{1}\right)$ is independent of $\pi_{2}\left(a_{2} \mid z_{2}\right)$ (and vice versa), and that $\pi_{d}\left(\cdot \mid z_{d}\right)$ is a probability simplex. Letting $v_{d}^{(h)}\left(z_{d}\right)=\sum_{a_{d}} \pi_{d}\left(a_{d} \mid z_{d}\right) q_{d}^{(h)}\left(z_{d}, a_{d}\right)$, then we can write $V^{(h)}\left(s^{\prime}\right)=v_{1}^{(h)}\left(z_{1}^{\prime}\right)+v_{2}^{(h)}\left(z_{2}^{\prime}\right)$. Substituting into (2), we have:

$$
\left.\left.\begin{array}{l}
\sum_{s^{\prime}} p\left(s^{\prime} \mid s, \boldsymbol{a}\right) V^{(h)}\left(s^{\prime}\right)=\sum_{z^{\prime}} \sum_{\tilde{s} \in \phi^{-1}\left(z^{\prime}\right)} p(\tilde{s} \mid s, \boldsymbol{a}) V^{(h)}(\tilde{s}) \\
=\sum_{z^{\prime}} \sum_{\tilde{s} \in \phi^{-1}\left(z^{\prime}\right)} p(\tilde{s} \mid s, \boldsymbol{a})\left(v_{1}^{(h)}\left(z_{1}^{\prime}\right)+v_{2}^{(h)}\left(z_{2}^{\prime}\right)\right) \\
=\sum_{z^{\prime}}\left(\sum_{\tilde{s} \in \phi^{-1}\left(z^{\prime}\right)} p(\tilde{s} \mid s, \boldsymbol{a})\right)\left(v_{1}^{(h)}\left(z_{1}^{\prime}\right)+v_{2}^{(h)}\left(z_{2}^{\prime}\right)\right) \\
=\sum_{z_{1}^{\prime}, z_{2}^{\prime}} p_{1}\left(z_{1}^{\prime} \mid z_{1}, a_{1}\right) p_{2}\left(z_{2}^{\prime} \mid z_{2}, a_{2}\right)\left(v_{1}^{(h)}\left(z_{1}^{\prime}\right)+v_{2}^{(h)}\left(z_{2}^{\prime}\right)\right) \\
=\left(\sum_{z_{2}^{\prime}} p_{2}\left(z_{2}^{\prime} \mid z_{2}, a_{2}\right)\right. \\
=\left(\sum_{z_{1}^{\prime}} p_{1}\left(z_{1}^{\prime} \mid z_{1}, a_{1}\right) v_{1}^{(h)}\left(z_{1}^{\prime}\right)\right)+\left(\sum_{z_{2}^{\prime}} p_{1}\left(z_{1}^{\prime} \mid z_{1}, a_{1}\right) v_{1}^{(h)}\left(z_{1}^{\prime}\right)+\left(\sum_{z_{1}^{\prime}} p_{1}\left(z_{2}^{\prime}, a_{2}^{\prime}\right) v_{2}^{(h)}\left(z_{1}^{\prime}, a_{1}\right)\right.\right.
\end{array}\right)^{1}\right) \sum_{z_{2}^{\prime}} p_{2}\left(z_{2}^{\prime} \mid z_{2}, a_{2}\right) v_{2}^{(h)}\left(z_{2}^{\prime}\right) \text { ) }
$$

where on the first line we used the property of state abstractions to replace the index of summation, and from the second to the third line we used the fact that for all $\tilde{s} \in \phi^{-1}\left(\boldsymbol{z}^{\prime}\right)$ that have the same abstract state vector $\boldsymbol{z}^{\prime}$, their value $V^{(h)}(\tilde{s})=v_{1}^{(h)}\left(z_{1}^{\prime}\right)+v_{2}^{(h)}\left(z_{2}^{\prime}\right)$ are equal; this allows us to directly sum their transition probabilities $p(\tilde{s} \mid s, \boldsymbol{a})$. Following that, we substitute in Eqn. (2), and then simplify using the same independence-like property as above and that $p_{d}\left(\cdot \mid z_{d}, a_{d}\right)$ is a probability simplex.
Therefore, we have $Q^{(h+1)}(s, \boldsymbol{a})=q_{1}^{(h+1)}\left(z_{1}, a_{1}\right)+q_{2}^{(h+1)}\left(z_{2}, a_{2}\right)$ as desired where $q_{d}^{(h+1)}\left(z_{d}, a_{d}\right)=r_{d}\left(z_{d}, a_{d}\right)+$ $\gamma \sum_{z_{d}^{\prime}} p_{d}\left(z_{d}^{\prime} \mid z_{d}, a_{d}\right) \sum_{a_{d}^{\prime}} \pi\left(a_{d}^{\prime} \mid z_{d}^{\prime}\right) q_{d}^{(h)}\left(z_{d}^{\prime}, a_{d}^{\prime}\right)$.
By mathematical induction, this decomposition holds for any $h$-step $Q$-function. Letting $h \rightarrow \infty$ shows that this holds for the full Q -function.

## B.3. Policy Learning with Bias - Performance bounds

Consider a particular model-based procedure for approximating the optimal Q-function using Eqn. (1): i) find approximations $\hat{p}, \hat{r}$ that are close to the true transition/reward functions $p, r$ such that there exists some state abstraction set $\phi$ with $\hat{p}, \hat{r}$ satisfying (2) and (3) with respect to $\phi$, ii) do planning (e.g., dynamic programming) using the approximate MDP parameters $\hat{p}$ and $\hat{r}$. We can show the following performance bounds; note that these upper bounds are loose and information-theoretic (in that they require knowledge of the implicit factorization).
Proposition 8. If the approximation errors in $\hat{p}$ and $\hat{r}$ are upper bounded by $\epsilon_{p}$ and $\epsilon_{r}$ for all $s \in \mathcal{S}, \boldsymbol{a} \in \mathcal{A}$ :

$$
\begin{aligned}
\sum_{s^{\prime}}\left|p\left(s^{\prime} \mid s, \boldsymbol{a}\right)-\hat{p}\left(s^{\prime} \mid s, \boldsymbol{a}\right)\right| & \leq \epsilon_{p} \\
|r(s, \boldsymbol{a})-\hat{r}(s, \boldsymbol{a})| & \leq \epsilon_{r}
\end{aligned}
$$

then the above model-based procedure leads to an approximate $Q$-function $\hat{Q}$ and an approximate policy $\hat{\pi}$ that satisfy:

$$
\begin{aligned}
\left\|Q_{\mathcal{M}}^{*}-Q_{\widehat{\mathcal{M}}}^{*}\right\|_{\infty} & \leq \frac{\epsilon_{r}}{1-\gamma}+\frac{\gamma \epsilon_{p} R_{\max }}{2(1-\gamma)^{2}} \\
\left\|V_{\mathcal{M}}^{*}-V_{\mathcal{M}}^{\hat{\mathcal{M}}}\right\|_{\infty} & \leq \frac{2 \epsilon_{r}}{1-\gamma}+\frac{\gamma \epsilon_{p} R_{\max }}{(1-\gamma)^{2}}
\end{aligned}
$$

Proof. See classical results by Singh \& Yee (1994) and Kearns \& Singh (2002) (the simulation lemma). Also see the section on the performance bounds of approximate bisimulations in Jiang (2018).

## B.4. Subspace of Representable $Q$ Functions

To help understand how the linear parameterization of Q-function Eqn. (1) affects the representation power of the function class, we first define the following matrices for action space featurization.
Definition 3. The sub-action mapping matrix $\boldsymbol{\Psi}_{d}$ for sub-action space $\mathcal{A}_{d}$ is defined as

$$
\boldsymbol{\Psi}_{d}=\left[\begin{array}{ccc}
- & \boldsymbol{\psi}_{d}\left(\boldsymbol{a}^{1}\right)^{\top} & - \\
\vdots & & \\
- & \boldsymbol{\psi}_{d}\left(\boldsymbol{a}^{|\mathcal{A}|}\right)^{\top} & -
\end{array}\right] \in\{0,1\}^{|\mathcal{A}| \times\left|\mathcal{A}_{d}\right|}
$$

where each row $\boldsymbol{\psi}_{d}\left(\boldsymbol{a}^{i}\right)^{\top} \in\{0,1\}^{1 \times\left|\mathcal{A}_{d}\right|}$ is a one-hot vector with value 1 in column proj $\mathcal{A}_{\mathcal{A} \rightarrow \mathcal{A}_{d}}\left(\boldsymbol{a}^{i}\right)$.
Remark. The $i$-th row of $\Psi_{d}$ corresponds to an action $\boldsymbol{a}^{i} \in \mathcal{A}$, and the $j$-th column corresponds to a particular element of the sub-action space $a_{d}^{j} \in \mathcal{A}_{d}$. The $(i, j)$-entry of $\boldsymbol{\Psi}_{d}$ is 1 if and only if the projection of $\boldsymbol{a}^{i}$ onto the sub-action space $\mathcal{A}_{d}$ is $a_{d}^{j}$. Since each row is a one-hot vector, the sum of elements in each row is exactly 1 , i.e., $\boldsymbol{\psi}_{d}\left(\boldsymbol{a}^{i}\right)^{\top} \mathbf{1}=1$.
Definition 4. The sub-action mapping matrix, $\boldsymbol{\Psi}$, is defined by a horizontal concatenation of $\mathbf{\Psi}_{d}$ for $d=1 \ldots D$

$$
\boldsymbol{\Psi}=\left[\begin{array}{lll} 
& & \\
\boldsymbol{\Psi}_{1} & \cdots & \boldsymbol{\Psi}_{D}
\end{array}\right] \in\{0,1\}^{|\mathcal{A}| \times\left(\sum_{d}\left|\mathcal{A}_{d}\right|\right)}
$$

Remark. $\boldsymbol{\Psi}$ describes how to map each action $\boldsymbol{a}^{i} \in \mathcal{A}$ to its corresponding sub-actions. Therefore, the sum of elements in each row is exactly $D$, the number of sub-action spaces; $\boldsymbol{\psi}\left(\boldsymbol{a}^{i}\right)^{\top} \mathbf{1}=D$.
Definition 5. The condensed sub-action mapping matrix, $\tilde{\boldsymbol{\Psi}}$, is

$$
\tilde{\boldsymbol{\Psi}}=\left[\begin{array}{c|ccc}
\mathbf{1} & \tilde{\mathbf{\Psi}}_{1} & \ldots & \tilde{\mathbf{\Psi}}_{D}
\end{array}\right] \in\{0,1\}^{|\mathcal{A}| \times\left(1+\sum_{d}\left(\left|\mathcal{A}_{d}\right|-1\right)\right)}
$$

where the first column contains all 1's, and $\tilde{\mathbf{\Psi}}_{d}$ denotes $\boldsymbol{\Psi}_{d}$ with the first column removed.
Proposition 9. colspace $(\boldsymbol{\Psi})=\operatorname{colspace}(\tilde{\boldsymbol{\Psi}})$ and $\operatorname{rank}(\boldsymbol{\Psi})=\operatorname{rank}(\tilde{\boldsymbol{\Psi}})=\operatorname{ncols}(\tilde{\boldsymbol{\Psi}})$ (i.e., matrix $\tilde{\boldsymbol{\Psi}}$ has full column rank). Consequently, $\Psi \Psi^{+}=\tilde{\Psi} \tilde{\Psi}^{+}$.

Corollary 10. Suppose the $Q$-function $Q$ of a policy $\pi$ at state s is linearly decomposable with respect to the sub-actions, i.e., we can write $Q(s, a)=\sum_{d=1}^{D} q_{d}\left(s, a_{d}\right)$ for all $a_{d} \in \mathcal{A}_{d}$, then there exists $\boldsymbol{w}$ and $\tilde{\boldsymbol{w}}$ such that the column vector containing the $Q$-values for all actions at state s can be expressed as $\boldsymbol{Q}(s, \mathcal{A})=\boldsymbol{\Psi} \boldsymbol{w}=\tilde{\boldsymbol{\Psi}} \tilde{\boldsymbol{w}}$. In other words, Eqn. (1) is equivalent to $\boldsymbol{Q}(s, \mathcal{A}) \in \operatorname{colspace}(\tilde{\boldsymbol{\Psi}})$.
Corollary 11. Suppose $\boldsymbol{Q}(s, \mathcal{A}) \notin \operatorname{colspace}(\tilde{\boldsymbol{\Psi}})$. Let $\underset{\tilde{\boldsymbol{w}}}{\hat{\tilde{\tilde{w}}}}=\boldsymbol{\Psi}^{+} \boldsymbol{Q}(s, \mathcal{A})$ and $\hat{\tilde{\boldsymbol{w}}}=\tilde{\boldsymbol{\Psi}}^{+} \boldsymbol{Q}(s, \mathcal{A})$ be the least-squares solutions of the respective linear equations. Then $\boldsymbol{\Psi} \hat{\boldsymbol{w}}=\tilde{\boldsymbol{\Psi}} \hat{\tilde{\boldsymbol{w}}}$.
Remark. Corollaries 10 and 11 imply there are two possible implementations, regardless of whether the true Q-function can be represented by the linear parameterization. Intuitively, both versions try to project the true Q -value vector $\boldsymbol{Q}(s, \mathcal{A})$ for a particular state $s$ onto the subspace spanned by the columns of $\Psi$ or $\tilde{\Psi}$. Since the two matrices have the same column space, the results of the projections are equal. This does not imply $\hat{\boldsymbol{w}}$ and $\hat{\tilde{\boldsymbol{w}}}$ are equal (they cannot be as they have different dimensions), but rather the resultant Q -value estimates are equal, $\hat{\boldsymbol{Q}}(s, \mathcal{A})=\boldsymbol{\Psi} \hat{\boldsymbol{w}}=\tilde{\boldsymbol{\Psi}} \hat{\tilde{\boldsymbol{w}}}$.
To make the theorem statements more concrete, we inspect a simple numerical example and verify the theoretical properties.
Example 3. Consider an MDP with $\mathcal{A}=\mathcal{A}_{1} \times \mathcal{A}_{2}$, where $\mathcal{A}_{1}=\{0,1\}$ and $\mathcal{A}_{2}=\{0,1\}$. Consequently, $\left|\mathcal{A}_{1}\right|=\left|\mathcal{A}_{2}\right|=2$ and $|\mathcal{A}|=2^{2}=4$.

Suppose for state $s$ we can write $Q(s, a)=Q\left(s,\left[a_{1}, a_{2}\right]\right)=q_{1}\left(s, a_{1}\right)+q_{2}\left(s, a_{2}\right)$ for all $a_{1} \in \mathcal{A}_{1}, a_{2} \in \mathcal{A}_{2}$. Then

$$
\begin{aligned}
& \boldsymbol{Q}(s, \mathcal{A})=\left[\begin{array}{l}
Q\left(s, a_{1}=0, a_{2}=0\right) \\
Q\left(s, a_{1}=0, a_{2}=1\right) \\
Q\left(s, a_{1}=1, a_{2}=0\right) \\
Q\left(s, a_{1}=1, a_{2}=1\right)
\end{array}\right]=\left[\begin{array}{l}
q_{1}(s, 0)+q_{2}(s, 0) \\
q_{1}(s, 0)+q_{2}(s, 1) \\
q_{1}(s, 1)+q_{2}(s, 0) \\
q_{1}(s, 1)+q_{2}(s, 1)
\end{array}\right]=\left[\begin{array}{llll}
1 & 0 & 1 & 0 \\
1 & 0 & 0 & 1 \\
0 & 1 & 1 & 0 \\
0 & 1 & 0 & 1
\end{array}\right]\left[\begin{array}{l}
q_{1}(s, 0) \\
q_{1}(s, 1) \\
q_{2}(s, 0) \\
q_{2}(s, 1)
\end{array}\right] \\
&=\left[-\underset{\Psi}{\mid}-\left[\begin{array}{c}
\mid \\
\boldsymbol{w} \\
\mid
\end{array}\right] \quad \text { where } \boldsymbol{\Psi}=\left[\begin{array}{llll}
1 & 0 & 1 & 0 \\
1 & 0 & 0 & 1 \\
0 & 1 & 1 & 0 \\
0 & 1 & 0 & 1
\end{array}\right], \quad \boldsymbol{w}=\left[\begin{array}{l}
q_{1}(s, 0) \\
q_{1}(s, 1) \\
q_{2}(s, 0) \\
q_{2}(s, 1)
\end{array}\right]\right\} \boldsymbol{w}_{1} \\
& \boldsymbol{w}_{2}
\end{aligned}
$$

We can also write

$$
\boldsymbol{Q}(s, \mathcal{A})=\tilde{\boldsymbol{\Psi}} \tilde{\boldsymbol{w}}, \quad \text { where } \tilde{\boldsymbol{\Psi}}=\left[\begin{array}{lll}
1 & 0 & 0 \\
1 & 0 & 1 \\
1 & 1 & 0 \\
1 & 1 & 1
\end{array}\right], \quad \tilde{\boldsymbol{w}}=\left[\begin{array}{l}
v_{0}(s) \\
u_{1}(s) \\
u_{2}(s)
\end{array}\right]=\left[\begin{array}{l}
q_{1}(s, 0)+q_{2}(s, 0) \\
q_{1}(s, 1)-q_{1}(s, 0) \\
q_{2}(s, 1)-q_{2}(s, 0)
\end{array}\right]
$$

One can verify that $\operatorname{rank}(\boldsymbol{\Psi})=\operatorname{rank}(\tilde{\Psi})=3$ and colspace $(\boldsymbol{\Psi})=\operatorname{colspace}(\tilde{\Psi})$, because the columns of $\tilde{\Psi}$ are linearly independent, but the columns of $\Psi$ are not linearly independent:

$$
\left[\begin{array}{l}
1 \\
1 \\
0 \\
0
\end{array}\right]+\left[\begin{array}{l}
0 \\
0 \\
1 \\
1
\end{array}\right]-\left[\begin{array}{l}
1 \\
0 \\
1 \\
0
\end{array}\right]=\left[\begin{array}{l}
0 \\
1 \\
0 \\
1
\end{array}\right] .
$$

Furthermore,

$$
\boldsymbol{\Psi}^{+}=\left[\begin{array}{rrrr}
3 / 8 & 3 / 8 & -1 / 8 & -1 / 8 \\
-1 / 8 & -1 / 8 & 3 / 8 & 3 / 8 \\
3 / 8 & -1 / 8 & 3 / 8 & -1 / 8 \\
-1 / 8 & 3 / 8 & -1 / 8 & 3 / 8
\end{array}\right], \quad \tilde{\boldsymbol{\Psi}}^{+}=\left[\begin{array}{rrrr}
3 / 4 & 1 / 4 & 1 / 4 & -1 / 4 \\
-1 / 2 & -1 / 2 & 1 / 2 & 1 / 2 \\
-1 / 2 & 1 / 2 & -1 / 2 & 1 / 2
\end{array}\right]
$$

and

$$
\Psi \Psi^{+}=\tilde{\Psi} \tilde{\Psi}^{+}=\left[\begin{array}{rrrr}
3 / 4 & 1 / 4 & 1 / 4 & -1 / 4 \\
1 / 4 & 3 / 4 & -1 / 4 & 1 / 4 \\
1 / 4 & -1 / 4 & 3 / 4 & 1 / 4 \\
-1 / 4 & 1 / 4 & 1 / 4 & 3 / 4
\end{array}\right]
$$

## Proof of Proposition 9.

First note that $\Psi$ is a tall matrix for non-trivial cases, with more rows than columns, because $|\mathcal{A}|=\prod_{d}\left|\mathcal{A}_{d}\right| \geq \sum_{d}\left|\mathcal{A}_{d}\right|$ if $\left|\mathcal{A}_{d}\right| \geq 2$ for all $d$ (see proof). Therefore, the rank of $\boldsymbol{\Psi}$ is the number of linear independent columns of $\boldsymbol{\Psi}$.
We use the following notation to write matrix $\boldsymbol{\Psi}_{d}$ in terms of its columns:

$$
\boldsymbol{\Psi}_{d}=\left[\begin{array}{ccc}
\mid & & \mid \\
\boldsymbol{c}_{d, 1} & \cdots & \boldsymbol{c}_{d,\left|\mathcal{A}_{d}\right|} \\
\mid & & \mid
\end{array}\right]
$$

The following statements are true:

Claim 1: The columns of $\boldsymbol{\Psi}_{d}$ are pairwise orthogonal, $\boldsymbol{c}_{d, j}{ }^{\top} \boldsymbol{c}_{d, j^{\prime}}=0, \forall j \neq j^{\prime}$, and they form an orthogonal basis. This is because each row $\psi_{d}\left(a^{i}\right)^{\top}$ is a one-hot vector, containing only one 1 ; this implies that out of the two entries in row $i$ of $\boldsymbol{c}_{d, j}$ and $\boldsymbol{c}_{d, j^{\prime}}$, at least one entry is 0 , and their product must be 0 .

Claim 2: The sum of entries in each row of $\boldsymbol{\Psi}_{d}$ is 1 , and $\sum_{j=1}^{\left|\mathcal{A}_{d}\right|} \boldsymbol{c}_{d, j}=\mathbf{1}$ a column vector of 1 's with matching size. This is a direct consequence of each row $\boldsymbol{\psi}_{d}\left(\boldsymbol{a}^{i}\right)^{\top}$ being a one-hot vector. In other words, $\mathbf{1} \in \operatorname{colspace}\left(\boldsymbol{\Psi}_{d}\right)$.

Claim 3: The columns of $\Psi$ are not linearly independent. This is because there is not a unique way to write 1 as a linear combination of the columns of $\boldsymbol{\Psi}$. For example, $\sum_{j=1}^{\left|\mathcal{A}_{d}\right|} \boldsymbol{c}_{d, j}=\sum_{j=1}^{\left|\mathcal{A}_{d^{\prime}}\right|} \boldsymbol{c}_{d^{\prime}, j}=\mathbf{1}$ for some $d^{\prime} \neq d$, where we used the columns of $\boldsymbol{\Psi}_{d}$ and $\boldsymbol{\Psi}_{d^{\prime}}$.

Claim 4: $\mathbf{1} \notin \operatorname{colspace}\left(\tilde{\mathbf{\Psi}}_{1} \ldots \tilde{\mathbf{\Psi}}_{D}\right)$ because the first entry of every column vector in any $\tilde{\mathbf{\Psi}}_{d}$ is 0 and no linear combination of them can result in a 1 . Consequently, $\mathbf{1} \notin \operatorname{colspace}\left(\tilde{\mathbf{\Psi}}_{d}\right)$ for any $d$.
Claim 5: $\boldsymbol{c}_{d, 1} \notin \operatorname{colspace}\left(\mathbf{1}, \tilde{\boldsymbol{\Psi}}_{d^{\prime}}: d^{\prime} \neq d\right)$, where $\boldsymbol{c}_{d, 1}$ is the column removed from $\boldsymbol{\Psi}_{d}$ to construct $\tilde{\boldsymbol{\Psi}}_{d}$. This can also be seen from the first entry of the column vector: the first entry of $\boldsymbol{c}_{d, 1}$ is 1 , and all columns of $\tilde{\boldsymbol{\Psi}}_{d^{\prime}}: d^{\prime} \neq d$ have the first entry being 0 .

Claim 6: $\boldsymbol{c}_{d, j} \notin \operatorname{colspace}\left(\mathbf{1}, \tilde{\boldsymbol{\Psi}}_{1} \ldots \tilde{\boldsymbol{\Psi}}_{D} \backslash\left\{\boldsymbol{c}_{d, j}\right\}\right)$ for $j>1$. By expressing $\boldsymbol{c}_{d, j}=\left(\mathbf{1}-\sum_{j^{\prime}=2, j^{\prime} \neq j}^{\left|\mathcal{A}_{d}\right|} \boldsymbol{c}_{d, j^{\prime}}\right)+\left(-\boldsymbol{c}_{d, 1}\right)$, we observe that the first part of the sum lies in the column space, while the second part does not (from the previous claim, $\boldsymbol{c}_{d, 1}$ is not in the column space of $\tilde{\boldsymbol{\Psi}}_{d^{\prime}}$ where $d^{\prime} \neq d$; this is because within $\tilde{\boldsymbol{\Psi}}_{d}$, the only way is $\boldsymbol{c}_{d, 1}=\mathbf{1}-\sum_{j^{\prime}=2}^{\left|\mathcal{A}_{d}\right|} \boldsymbol{c}_{d, j^{\prime}}$ and we have excluded one of the columns $\boldsymbol{c}_{d, j}$ from the column space).

Combining these claims implies that each column of $\tilde{\Psi}$ cannot be expressed as a linear combination of all other columns, and thus $\tilde{\Psi}$ has full column $\operatorname{rank}, \operatorname{rank}(\tilde{\Psi})=\operatorname{ncols}(\tilde{\Psi})=1+\sum_{d=1}^{D}\left(\left|\mathcal{A}_{d}\right|-1\right)$. It follows that $\tilde{\Psi}$ contains the linearly independent subset of columns from $\Psi$, and their column spaces and ranks are equal.
$\boldsymbol{\Psi} \Psi^{+}$and $\tilde{\Psi} \tilde{\Psi}^{+}$are orthogonal projection matrices onto the column space of $\boldsymbol{\Psi}$ and $\tilde{\boldsymbol{\Psi}}$, respectively. Since colspace $(\boldsymbol{\Phi})=$ $\operatorname{colspace}(\tilde{\Psi})$, it follows that $\Psi \Psi^{+}=\tilde{\Psi} \tilde{\Psi}^{+}$.

## B.5. A Necessary Condition

Consider the matrix form of the Bellman equation (cf. Sec 2 of Lagoudakis \& Parr (2003)):

$$
\boldsymbol{Q}=\boldsymbol{R}+\gamma \boldsymbol{P}^{\pi} \boldsymbol{Q}
$$

where $\boldsymbol{Q} \in \mathbb{R}^{|\mathcal{S}||\mathcal{A}|}$ is a column vector containing the Q -values for all state-action pairs, $\boldsymbol{R} \in \mathbb{R}^{|\mathcal{S}||\mathcal{A}|}$, and $\boldsymbol{P}^{\pi} \in$ $\mathbb{R}^{|\mathcal{S}||\mathcal{A}| \times|\mathcal{S}||\mathcal{A}|}$ is the $(s, a)$-transition matrix induced by the MDP and policy $\pi$. Solving this equation gives us the Q-function in closed form:

$$
\begin{equation*}
\boldsymbol{Q}=\left(\boldsymbol{I}-\gamma \boldsymbol{P}^{\pi}\right)^{-1} \boldsymbol{R} \tag{5}
\end{equation*}
$$

where $I \in \mathbb{R}^{|\mathcal{S}||\mathcal{A}| \times|\mathcal{S}||\mathcal{A}|}$.

To derive a necessary condition, we start by assuming that the Q-function is representable by the linear parameterization, i.e., there exists $\boldsymbol{W} \in \mathbb{R}^{\left(\sum_{d=1}^{D}\left|\mathcal{A}_{d}\right|\right) \times|\mathcal{S}|}$ such that $\operatorname{vec}_{|\mathcal{A}| \times|\mathcal{S}|}^{-1}(\boldsymbol{Q})=\boldsymbol{\Psi} \boldsymbol{W}$. Here, $\operatorname{vec}_{|\mathcal{A}| \times|\mathcal{S}|}^{-1}$ is the inverse vectorization operator that reshapes the vector of all Q-values into a matrix of size $|\mathcal{A}| \times|\mathcal{S}|$, and $\Psi \in\{0,1\}^{|\mathcal{A}| \times\left(\sum_{d=1}^{D}\left|\mathcal{A}_{d}\right|\right)}$ is defined in Appendix B.4. Substituting Eqn. (5) into the premise gives us a necessary condition: if there exists $\boldsymbol{W} \in \mathbb{R}^{\left(\sum_{d=1}^{D}\left|\mathcal{A}_{d}\right|\right) \times|\mathcal{S}|}$ such that

$$
\operatorname{vec}_{|\mathcal{A}| \times|\mathcal{S}|}^{-1}\left(\left(\boldsymbol{I}-\gamma \boldsymbol{P}^{\boldsymbol{\pi}}\right)^{-1} \boldsymbol{R}\right)=\boldsymbol{\Psi} \boldsymbol{W}
$$

Unfortunately, unlike the sufficient conditions in Theorem 1 (and Proposition 7), this necessary condition is not as clean and likely not verifiable in most settings. The matrix inverse and $\mathrm{vec}^{-1}$ reshaping operation make it challenging to further manipulate the expression. This highlights the non-trivial nature of the problem.

## B.6. Variance Reduction in the Bandit Setting

Background on Rademacher complexity. Let $\mathcal{F}$ be a family of functions mapping from $\mathbb{R}^{d}$ to $\mathbb{R}$. The empirical Rademacher complexity of $\mathcal{F}$ for a sample $\mathcal{S}=\left\{\mathbf{x}_{1}, \ldots, \mathbf{x}_{m}\right\}$ is defined by

$$
\widehat{\mathfrak{R}}_{\mathcal{S}}(\mathcal{F})=\underset{\boldsymbol{\sigma}}{\mathbb{E}}\left[\sup _{f \in \mathcal{F}} \frac{1}{m} \sum_{i=1}^{m} \sigma_{i} f\left(\mathbf{x}_{i}\right)\right]
$$

where $\boldsymbol{\sigma}=\left[\sigma_{1}, \ldots, \sigma_{m}\right]$ is a vector of i.i.d. Rademacher variables, i.e., independent uniform r.v.s taking values in $\{-1,+1\}$.
For a matrix $\mathbf{M} \in \mathbb{R}^{m \times D}$, define the $(p, q)$-group norm as the $q$-norm of the $p$-norm of the columns of $\mathbf{M}$, that is $\|\mathbf{M}\|_{p, q}=\left\|\left[\left\|\mathbf{M}_{1}\right\|_{p}, \cdots,\left\|\mathbf{M}_{D}\right\|_{p}\right]\right\|_{q}$, where $\mathbf{M}_{j}$ is the $j$-th column of $\mathbf{M}$.
In Awasthi et al. (2020), Theorem 2 stated that: let $\mathcal{F}=\left\{f=\mathbf{w}^{\boldsymbol{\top}} \mathbf{x}:\|\mathbf{w}\|_{p} \leq A\right\}$ be a family of linear functions defined over $\mathbb{R}^{d}$ with bounded weight in $\ell_{2}$-norm, then the empirical Rademacher complexity of $\mathcal{F}$ for a sample $\mathcal{S}=\left\{\mathbf{x}_{1}, \ldots, \mathbf{x}_{m}\right\}$ satisfies the following lower bound (where $\mathbf{X}=\left[\mathbf{x}_{1} \ldots \mathbf{x}_{m}\right]^{\boldsymbol{\top}}$ ):

$$
\widehat{\mathfrak{R}}_{\mathcal{S}}(\mathcal{F}) \geq \frac{A}{\sqrt{2} m}\|\mathbf{X}\|_{2,2}
$$

Proof for Proposition 5. For the sake of argument, we consider the one-timestep bandit setting; extension to the sequential setting can be similarly derived following Chen \& Jiang (2019); Duan et al. (2021). Let the true generative model be $\boldsymbol{Q}^{*}=\Psi \boldsymbol{r}+\boldsymbol{\psi}_{\text {Interact }} r_{\text {Interact }}$ (details in Appendix B.8). We formally show the reduction in the variance of the estimators, by comparing the lower bound of their respective empirical Rademacher complexities. A smaller Rademacher complexity translates into lower variance estimators.
Suppose we obtain a sample of $m$ actions and apply the linear approximation. Our approach for factored action space corresponds to the matrix $\boldsymbol{X} \in\{0,1\}^{m \times\left(\sum_{d}\left|\mathcal{A}_{d}\right|\right)}$, obtained by stacking the corresponding rows of $\boldsymbol{\Psi}$ (recall Definition 4). The complete, combinatorial action space corresponds to the matrix $\boldsymbol{X}^{\prime}=\left[\boldsymbol{X}, \boldsymbol{x}_{\text {interact }}\right] \in\{0,1\}^{m \times\left(1+\sum_{d}\left|\mathcal{A}_{d}\right|\right)}$ by adding the corresponding rows of $\boldsymbol{\psi}_{\text {Interact }}$. By definition, $\|\boldsymbol{X}\|_{p, q}<\left\|\boldsymbol{X}^{\prime}\right\|_{p, q}$, since the former drops a column with non-zero norm that exists in the latter.

Consider the following two function families, for the factored action space and the complete action space respectively:

$$
\begin{aligned}
& \mathcal{F}_{\mathrm{F}}=\left\{f=\mathbf{w}_{\mathrm{F}}^{\top} \mathbf{x}:\left\|\mathbf{w}_{\mathrm{F}}\right\|_{2} \leq A\right\} \\
& \mathcal{F}_{\mathrm{C}}=\left\{f=\mathbf{w}_{\mathrm{C}}^{\top} \mathbf{x}^{\prime}:\left\|\mathbf{w}_{\mathrm{C}}\right\|_{2} \leq A\right\}
\end{aligned}
$$

for some $A>0$. A straightforward application of Theorem 2 of Awasthi et al. (2020) shows that the lower bound on the Rademacher complexity of the of the factored action space is smaller than that of the complete action space, which completes our argument.

## B.7. Standardization of Rewards for the Bandit Setting (Proposition 6)

Suppose the rewards of the four arms are $\left[R_{0,0}, R_{0,1}, R_{1,0}, R_{1,1}\right]$. We can apply the following transformations to reduce any reward function to the form of $[0, \alpha, 1,1+\alpha+\beta]$, and these transformations do not affect the least-squares solution:


Figure 10. Standardization of rewards.

- If $R_{0,0}=R_{1,0}$ and $R_{0,1}=R_{1,1}$, we can ignore x-axis sub-action as setting it to either $0(\leftarrow)$ or $1(\rightarrow)$ does not affect the reward. Similarly, if $R_{0,0}=R_{0,1}$ and $R_{1,0}=R_{1,1}$, we can ignore y-axis sub-action. In both cases, this reduces to a one-dimensional action space which we do not discuss further.
- Now at least one of the following is false: $R_{0,0}=R_{1,0}$ or $R_{0,1}=R_{1,1}$. If $R_{0,0} \neq R_{1,0}$, skip this step. Otherwise, it must be that $R_{0,0}=R_{1,0}$ and $R_{0,1} \neq R_{1,1}$. Swap the role of down vs. up such that the new $R_{0,0} \neq R_{1,0}$.
- If $R_{0,0}<R_{1,0}$, skip this step. Otherwise it must be that $R_{0,0}>R_{1,0}$. Swap the role of left vs. right so that $R_{0,0}<R_{1,0}$.
- If $R_{0,0} \neq 0$, subtract $R_{0,0}$ from all rewards so that the new $R_{0,0}=0$.
- Now $R_{1,0}>R_{0,0}=0$ must be positive. If $R_{1,0} \neq 1$, divide all rewards by $R_{1,0}$ so that the new $R_{1,0}=1$.
- Lastly, we should have $R_{0,0}=0$ and $R_{1,0}=1$. Set $\alpha=R_{0,1}$ and $\beta=R_{1,1}-R_{1,0}-R_{0,1}$.


## B.8. Omitted-Variable Bias in the Bandit Setting (Proposition 6)

Suppose the true generative model is

$$
Q^{*}(\boldsymbol{a})=\mathbb{1}_{\left(a_{\mathrm{x}}=\text { Left }\right)} r_{\text {Left }}+\mathbb{1}_{\left(a_{\mathrm{x}}=\text { Right }\right)} r_{\text {Right }}+\mathbb{1}_{\left(a_{\mathrm{y}}=\mathrm{Down}\right)} r_{\text {Down }}+\mathbb{1}_{\left(a_{\mathrm{y}}=\mathrm{Up}\right)} r_{\mathrm{Up}}+\mathbb{1}_{(\boldsymbol{a}=\text { Right,Up) })} r_{\text {Interact }}
$$

In other words,

$$
\left[\begin{array}{l}
Q^{*}(\swarrow) \\
Q^{*}(\nwarrow) \\
Q^{*}(\searrow) \\
Q^{*}(\nearrow)
\end{array}\right]=\left[\begin{array}{llll}
1 & 0 & 1 & 0 \\
1 & 0 & 0 & 1 \\
0 & 1 & 1 & 0 \\
0 & 1 & 0 & 1
\end{array}\right]\left[\begin{array}{c}
r_{\text {Left }} \\
r_{\text {Right }} \\
r_{\text {Down }} \\
r_{\text {Up }}
\end{array}\right]+\left[\begin{array}{l}
0 \\
0 \\
0 \\
1
\end{array}\right] r_{\text {Interact }} \quad \rightsquigarrow \quad \boldsymbol{Q}^{*}=\boldsymbol{\Psi} \boldsymbol{r}+\boldsymbol{\psi}_{\text {Interact }} r_{\text {Interact }}
$$

Here, $r_{\text {Left }}, r_{\text {Right }}, r_{\text {Down }}, r_{\text {Up }}, r_{\text {Interact }}$ are parameters of the generative model. Note that the matrix $\left[\boldsymbol{\Psi}, \boldsymbol{\psi}_{\text {Interact }}\right]$ has a column space of $\mathbb{R}^{4}$, i.e., this generative model captures every possible reward configuration of the four actions.
Applying our proposed linear approximation translates to "dropping" the interaction parameter, $r_{\text {Interact }}$, and estimate the remaining four parameters. This leads to a form of omitted-variable bias, which can be computed as:

$$
\begin{aligned}
\boldsymbol{\Psi}^{+} \boldsymbol{\psi}_{\text {Interact }} r_{\text {Interact }} & =\left[\begin{array}{llll}
1 & 0 & 1 & 0 \\
1 & 0 & 0 & 1 \\
0 & 1 & 1 & 0 \\
0 & 1 & 0 & 1
\end{array}\right]^{+}\left[\begin{array}{l}
0 \\
0 \\
0 \\
1
\end{array}\right] r_{\text {Interact }} \\
& =\left[\begin{array}{rrrr}
3 / 8 & 3 / 8 & -1 / 8 & -1 / 8 \\
-1 / 8 & -1 / 8 & 3 / 8 & 3 / 8 \\
3 / 8 & -1 / 8 & 3 / 8 & -1 / 8 \\
-1 / 8 & 3 / 8 & -1 / 8 & 3 / 8
\end{array}\right]\left[\begin{array}{l}
0 \\
0 \\
0 \\
1
\end{array}\right] r_{\text {Interact }}=\left[\begin{array}{r}
-1 / 8 \\
3 / 8 \\
-1 / 8 \\
3 / 8
\end{array}\right] r_{\text {interact }}
\end{aligned}
$$

The biased estimate of the four parameters are:

$$
\hat{\boldsymbol{r}}=\boldsymbol{r}+\boldsymbol{\Psi}^{+} \boldsymbol{\psi}_{\text {Interact }} r_{\text {Interact }} \rightsquigarrow\left[\begin{array}{c}
\hat{r}_{\text {Left }} \\
\hat{r}_{\text {Right }} \\
\hat{r}_{\text {Down }} \\
\hat{r}_{\text {Up }}
\end{array}\right]=\left[\begin{array}{c}
r_{\text {Left }}-\frac{1}{8} r_{\text {Interact }} \\
r_{\text {Right }}+\frac{3}{8} r_{\text {Interact }} \\
r_{\text {Down }}-\frac{1}{8} r_{\text {Interact }} \\
r_{\text {Up }}+\frac{3}{8} r_{\text {Interact }}
\end{array}\right]
$$

and the estimated Q-values are:

$$
\hat{\boldsymbol{Q}}=\left[\begin{array}{l}
\hat{Q}(\swarrow) \\
\hat{Q}(\nwarrow) \\
\hat{Q}(\searrow) \\
\hat{Q}(\nearrow)
\end{array}\right]=\left[\begin{array}{llll}
1 & 0 & 1 & 0 \\
1 & 0 & 0 & 1 \\
0 & 1 & 1 & 0 \\
0 & 1 & 0 & 1
\end{array}\right]\left[\begin{array}{c}
r_{\text {Left }}-\frac{1}{8} r_{\text {Interact }} \\
r_{\text {Right }}+\frac{3}{8} r_{\text {Interact }} \\
r_{\text {Down }}-\frac{1}{8} r_{\text {Interact }} \\
r_{\text {Up }}+\frac{3}{8} r_{\text {Interact }}
\end{array}\right]=\left[\begin{array}{c}
r_{\text {Left }}+r_{\text {Down }}-\frac{1}{4} r_{\text {Interact }} \\
r_{\text {Left }}+r_{\text {Up }}+\frac{1}{4} r_{\text {Interact }} \\
r_{\text {Right }}+r_{\text {Down }}+\frac{1}{4} r_{\text {Interact }} \\
r_{\text {Right }}+r_{\text {Up }}+\frac{3}{4} r_{\text {Interact }}
\end{array}\right]
$$

For the bandit problem in Figure 4a, substituting $r_{\text {Left }}+r_{\text {Down }}=0, r_{\text {Left }}+r_{\mathrm{Up}}=\alpha, r_{\text {Right }}+r_{\text {Down }}=1$, and $r_{\text {Interact }}=\beta$ gives

$$
\left[\begin{array}{l}
\hat{Q}(\swarrow) \\
\hat{Q}(\nwarrow) \\
\hat{Q}(\searrow) \\
\hat{Q}(\nearrow)
\end{array}\right]=\left[\begin{array}{rr} 
& -\frac{1}{4} \beta \\
\alpha & +\frac{1}{4} \beta \\
1 & +\frac{1}{4} \beta \\
1+\alpha+\frac{3}{4} \beta
\end{array}\right]
$$

which is the solution we presented in Figure 4c.

## C. More Illustrative Examples

In this appendix, we discuss the building blocks of the examples used in the main paper and provide additional examples to support the theoretical properties presented in Section 3.

One-dimensional Chain. First, consider the chain problem depicted in Figure 11a. The agent always starts in the initial state $s_{0}$ and can take one of two possible actions: left $(a=0)$, which leads the agent to stay at $s_{0}$, or right ( $a=1$ ), which leads the agent to transition into $s_{1}$ and receive a reward of +1 . After reaching the absorbing state $s_{1}$, both $a=0$ and $a=1$ lead the agent to stay at $s_{1}$ with zero reward. For $\gamma<1$, a (deterministic) optimal policy is $\pi^{*}\left(s_{0}\right)=1$, and either action can be taken in $s_{1}$. Next, we use this MDP to construct a two-dimensional problem.


Figure 11. (a) A one-dimensional chain MDP, with an initial state $s_{0}$ and an absorbing state $s_{1}$, and two actions $a=0$ (left) and $a=1$ (right). (b) A two-dimensional chain MDP shown together with the component chains $\mathcal{M}_{\mathrm{x}}$ and $\mathcal{M}_{\mathrm{y}}$. Rewards are denoted in red. Squares $\square$ indicate absorbing states whose outgoing transition arrows are omitted. For readability, in the diagram, the states and actions are laid out following a convention similar to the Cartesian coordinate system so that the bottom left state has index $(0,0)$, and right and up both increase the corresponding coordinate by 1 .


| A non-optimal policy |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| $\begin{aligned} & s_{0,0} \\ & s_{0,1} \\ & s_{1,0} \\ & s_{1,1}\end{aligned}\left[\begin{array}{l}\nwarrow \\ \nwarrow \\ \nearrow\end{array}\right]=\left[\begin{array}{l}\leftarrow, \uparrow \\ \leftarrow, \uparrow \\ \rightarrow, \uparrow \\ \rightarrow, \uparrow\end{array}\right]$ |  | $\swarrow$ $\swarrow$ $s_{0,0}$ $s_{0,1}$ $s_{1,0}$ $s_{1,1}$$\left[\begin{array}{cccc}0.9 & 1 & \searrow & 1.9 \\ 0 & 0 & 1 & 2 \\ 0.9 & 1 & 0.9 & 1 \\ 0 & 0 & 0 & 0\end{array}\right]$ | $s_{0, ?}$ $s_{0, ?}$ $s_{1, ?}$ $s_{1, ?}$$\left[\begin{array}{cccc}0 & \leftarrow & 0 & \rightarrow \\ \hline\end{array}\right.$ |  |

Another non-optimal policy


|  |
| :---: |
| $s_{0,0}$ |
| $s_{0,1}$ |
| $s_{1,0}$ |
| $s_{1,1}$ |\(\left[\begin{array}{llll}\swarrow \& \nwarrow \& \searrow \& \nearrow <br>

0 \& 1 \& 1 \& 2 <br>
0 \& 0 \& 1 \& 1 <br>
0 \& 1 \& 0 \& 1 <br>
0 \& 0 \& 0 \& 0\end{array}\right]\)
$s_{0, ?}$
$s_{0, ?}$
$s_{1, ?}$
$s_{1, ?}$$\left[\begin{array}{cccc}\overleftarrow{0} & \leftarrow & \overrightarrow{0} & \overrightarrow{1} \\ \mathbf{~} & \overrightarrow{1} \\ 0 & 0 & 1 & 1 \\ 0 & 0 & 0 & 0 \\ 0 & 0 & 0 & 0\end{array}\right]$

$$
\begin{gathered}
\\
s_{?, 0} \\
s_{?, 1} \\
s_{?, 0} \\
s_{?, 1}
\end{gathered}\left[\begin{array}{cccc}
0 & \downarrow & \downarrow & \uparrow \\
0 & 1 & 0 & 1 \\
0 & 0 & 0 & 0 \\
0 & 1 & 0 & 1 \\
0 & 0 & 0 & 0
\end{array}\right]
$$

Figure 12. Example MDPs and policies where Proposition 7 applies, for the optimal policy and two particular non-optimal policies. $\gamma=0.9$. We show the linear decomposition of the Q -function into $Q_{\mathrm{x}}$ and $Q_{\mathrm{y}} . Q_{\mathrm{x}}$ only depends on the x-coordinate of state and the sub-action that moves $\leftarrow$ or $\rightarrow$; $Q_{\text {y }}$ only depends on the y-coordinate of state and the sub-action that moves $\downarrow$ or $\uparrow$.

Two-dimensional Chain. Following the construction used in Definition 1, we consider an MDP $\mathcal{M}=\mathcal{M}_{\mathrm{x}} \times \mathcal{M}_{\mathrm{y}}$ consisting of two chains (the horizontal chain $\mathcal{M}_{\mathrm{x}}$ and the vertical chain $\mathcal{M}_{\mathrm{y}}$ ) running in parallel, as shown in Figure 11 b . Their corresponding state spaces are $\mathcal{S}_{\mathrm{x}}=\left\{s_{0, ?}, s_{1, ?}\right\}$ and $\mathcal{S}_{\mathrm{y}}=\left\{s_{?, 0}, s_{?, 1}\right\}$, which indicate the x- and y-coordinates respectively. There are 4 actions from each state, depicted by diagonal arrows $\{\swarrow, \nwarrow, \searrow, \nearrow\}$; each action $\boldsymbol{a}=\left[a_{\mathrm{x}}, a_{\mathrm{y}}\right]$ effectively leads the agent to perform $a_{\mathrm{x}}$ in $\mathcal{M}_{\mathrm{x}}$ and $a_{\mathrm{y}}$ in $\mathcal{M}_{\mathrm{y}}$. For example, taking action $\nearrow=[\rightarrow, \uparrow]$ from state $s_{0,0}$ leads the agent to transition into state $s_{1,1}$ and receive a reward of +2 (the sum of +1 from $\mathcal{M}_{\mathrm{x}}$ and +1 from $\mathcal{M}_{\mathrm{y}}$ ). For $\gamma<1$, an optimal policy for this MDP is to always move up and right, $\pi^{*}(\cdot)=\nearrow=[\rightarrow, \uparrow]$, regardless of which state the agent is in.

Satisfying the Sufficient Conditions. Let $\phi_{\mathrm{x}}: \mathcal{S} \rightarrow \mathcal{S}_{\mathrm{x}}$ and $\phi_{\mathrm{y}}: \mathcal{S} \rightarrow \mathcal{S}_{\mathrm{y}}$ be the abstractions. By construction, the transition and reward functions of this MDP satisfy Eqn. (3) and (4). To apply Theorem 1, the policy must satisfy Eqn. (4). In Figure 12, we show three such policies (other policies in this category are omitted due to symmetry and transitions that have the same outcome), together with the true Q-functions (with $\gamma=0.9$ ) and their decompositions in the form of Eqn. (1).

## Violating the Sufficient Conditions.

- Policy violates Eqn. (4) - Nonzero bias. For this setting, we hold the MDP (transitions and rewards) unchanged. In Figure 13, we show seven policies that do not satisfy Eqn. (4), together with the resultant Q-function and the biased linear approximation with the non-zero approximation error.
- Transition violates Eqn. (2) - Nonzero Bias. Figure 14 shows an example where one transition has been modified.
- Reward violates Eqn. (2) - Nonzero Bias. Figure 15 shows an example where one reward has been modified.
- Transition violates Eqn. (2), or policy violates Eqn. (4) - Zero Bias. If $\gamma=0$, then the Q-function is simply the immediate reward, and any conditions on the transition or policy can be forgone.
- Reward violates Eqn. (3) - Zero Bias. It is possible to construct reward functions adversarially such that $r$ itself does not satisfy the condition, and yet $Q$ can be linearly decomposed. See Figure 16 for an example.

| $\pi(\mathcal{S})$ | MDP diagram | $Q^{\pi}\left(s_{0,0}, \mathcal{A}\right)$ | $\hat{Q}\left(s_{0,0}, \mathcal{A}\right)$ |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |
| $s_{0,0}\left[\begin{array}{l}\nwarrow \\ s_{0,1} \\ s_{1,0} \\ s_{1,1}[\nearrow\end{array}\right]=\left[\begin{array}{c}\leftarrow, \uparrow \\ \rightarrow, \uparrow \\ \rightarrow, \uparrow \\ \rightarrow, \uparrow\end{array}\right]$ |  | $\swarrow$ |  |  |


| $\pi(\mathcal{S})$ | MDP diagram | $Q^{\pi}\left(s_{0,0}, \mathcal{A}\right)$ | $\hat{Q}\left(s_{0,0}, \mathcal{A}\right)$ |
| :---: | :---: | :---: | :---: |
| $\begin{aligned} & s_{0,0} \\ & s_{0,1} \\ & s_{1,0} \\ & s_{1,1}\end{aligned}\left[\begin{array}{l}\nearrow \\ \nearrow\end{array}\right]=\left[\begin{array}{l}\rightarrow, \uparrow \\ \nearrow, \uparrow \\ \leftarrow, \uparrow \\ \rightarrow, \uparrow \\ \rightarrow, \uparrow\end{array}\right]$ |  | $\left.\begin{array}{l}\swarrow \\ \nwarrow \\ \searrow \\ \nearrow \\ \nearrow\end{array} \begin{array}{c}1.8 \\ 1 \\ 1.9 \\ 2\end{array}\right]$ | $\swarrow$ $\nwarrow$ $\nearrow$ $\begin{aligned} & 1.575 \\ & 1.225 \\ & \\ & \nearrow\end{aligned}$ |




| $\swarrow$ |  |
| :--- | :--- |
| $\nwarrow$ |  |
| $\searrow$ | $\left[\begin{array}{c}0.9 \\ 1 \\ 1 \\ 2\end{array}\right]$ |
| $\swarrow$ | $\searrow$ |
| $\nwarrow$ |  |\(\left[\begin{array}{l}0.675 <br>

1.225 <br>
1.225 <br>
1.775\end{array}\right]\)


$\left.\begin{array}{ll}\swarrow \\ \nwarrow & \left.\begin{array}{c}0 \\ \nwarrow \\ \searrow\end{array}\right] \\ \nearrow & \swarrow \\ 1 \\ 2\end{array}\right] \quad \underset{\nwarrow}{\nearrow}\left[\begin{array}{c}0.225 \\ 1.675 \\ 0.775 \\ 2.225\end{array}\right]$

$\begin{aligned} & s_{0,0} \\ & s_{0,1} \\ & s_{1,0} \\ & s_{1,1}\end{aligned}\left[\begin{array}{l}\nearrow \\ \searrow\end{array}\right]=\left[\begin{array}{c}\rightarrow, \uparrow \\ \leftarrow, \downarrow \\ \rightarrow, \downarrow \\ \rightarrow, \downarrow\end{array}\right]$
Os,
$\swarrow$
$\nwarrow$
$\nearrow$
$\nearrow$$\left[\begin{array}{c}1.8 \\ 1 \\ 1 \\ 2\end{array}\right] \quad \underset{\nwarrow}{\swarrow}\left[\begin{array}{l}1.35 \\ 1.45 \\ \nearrow\end{array}\right]\left[\begin{array}{l}1.45 \\ 1.55\end{array}\right]$

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Figure 16. Example MDPs and policies where Theorem 1 does not apply because the reward function violates Eqn. (3). $\gamma=1$. In this example, the reward function of the bottom left state $s_{0,0}$ does not satisfy the condition because $7+1.5 \neq 2+3$. However, there exists a linear decomposition of the true Q -function, $Q^{\pi}$, for a particular policy denoted by bold blue arrows.

## D. Experiments

## D.1. Sepsis Simulator - Implementation Details

When generating the datasets, we follow the default initial state distribution specified in the original implementation.
By default, we used neural networks consisting of one hidden layer with 1,000 neurons and ReLU activation to allow for function approximators with sufficient expressivity. We trained these networks using the Adam optimizer (default settings) (Kingma \& Ba, 2015) with a batch size of 64 for a maximum of 100 epochs, applying early stopping on $10 \%$ "validation data" (specific to each supervised task) with a patience of 10 epochs. We minimized the mean squared error (MSE) for regression tasks (each iteration of FQI ). We also added value clipping (to be within the range of possible returns $[-1,1]$ ) when computing bootstrapping targets of FQI training to ensure a bounded function class and encourage better convergence behavior (Mnih et al., 2015).

## D.2. MIMIC Sepsis - Implementation Details

The RNN was trained to predict the mean of a unit-variance multivariate Gaussian that outputs the observation at subsequent timesteps, conditioned on the subsequent actions.

| Hyperparameter | Searched Settings |
| :--- | :---: |
| RNN: |  |
| - Embedding dimension, $d_{S}$ | $\{8,16,32,64,128\}$ |
| - Learning rate | $\{1 \mathrm{e}-5,5 \mathrm{e}-4,1 \mathrm{e}-4,5 \mathrm{e}-3,1 \mathrm{e}-3\}$ |
| BCQ (with 5 random restarts): |  |
| - Threshold, $\tau$ | $\{0,0.01,0.05,0.1,0.3,0.5,0.75,0.999\}$ |
| - Learning rate | $3 \mathrm{e}-4$ |
| - Weight decay | $1 \mathrm{e}-3$ |
| - Hidden layer size | 256 |

Table 2. Hyperparameter values used for training the RNN approximate information state as well as BCQ for offline RL. Discrete BCQ for both the baseline and factored implementation are identical except for the final Q-network layer.

## D.3. MIMIC Sepsis results



Figure 17. Validation performance (in terms of WIS and ESS) for all hyperparameter settings and all checkpoints considered during model selection. Left - baseline, Right - proposed.


Figure 18. Left - Pareto frontiers of validation performance for the baseline and proposed approaches; Right - test performance of the candidate models that lie on the validation Pareto frontier. The validation performance largely reflects the test performance, and proposed approach outperforms the baseline in terms of test performance albeit with a bit more overlap.


Figure 19. Model selection with different minimum ESS cutoffs. In the main paper we used ESS $\geq 200$; here we sweep this threshold and compare the resultant selected policies for both the baseline and proposed approach (only using candidate models that lie on the validation Pareto frontier). In general, across the ESS cutoffs, the proposed approach outperforms the baseline in terms of test set WIS value, with comparable or slightly lower ESS.


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[^1]:    ${ }^{1}$ The code to reproduce our experiments is available online at https://github.com/MLD3/OfflineRL_FactoredActions.

